



# US 2/US 81 SKEWED INTERSECTION STUDY

Public Input Meeting #2

**Overcoming Barriers    Strengthening Connections**

M.P.O.	M.P.O.	M.P.O.	Grand Forks - East Grand Forks Metropolitan Planning Organization
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**Ensuring Opportunities    Planning One Community**



# Project Process

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graph LR; A[Identify Key Issues and Opportunities] --> B[Develop and Assess Alternatives]; B --> C[Formulate Implementation Strategy];
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Identify Key  
Issues and  
Opportunities

Develop and  
Assess  
Alternatives

Formulate  
Implementation  
Strategy



# Key Issues Refresher

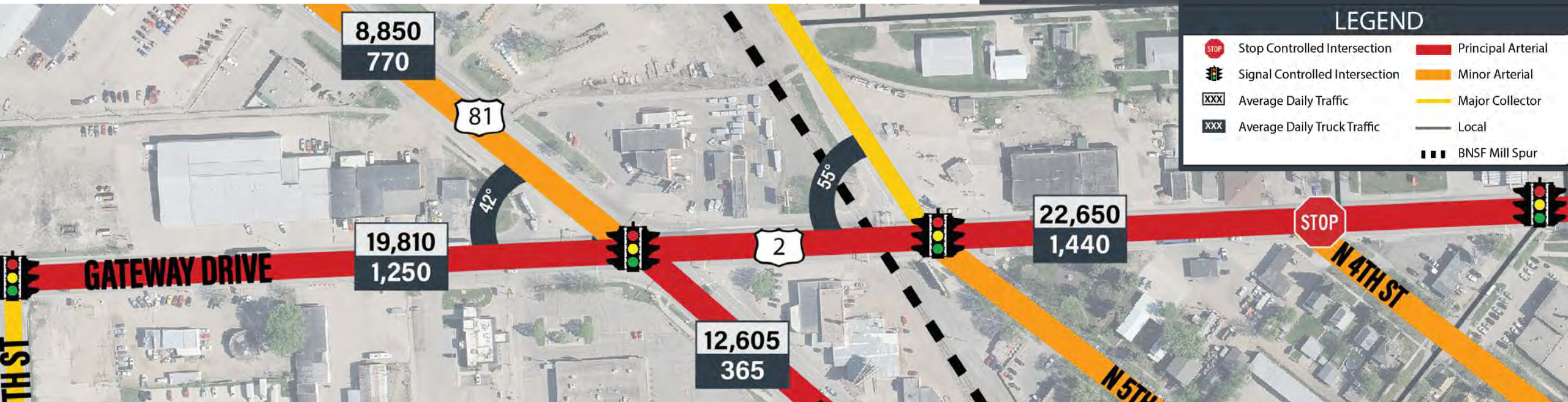
N 20TH ST

N WASHINGTON ST

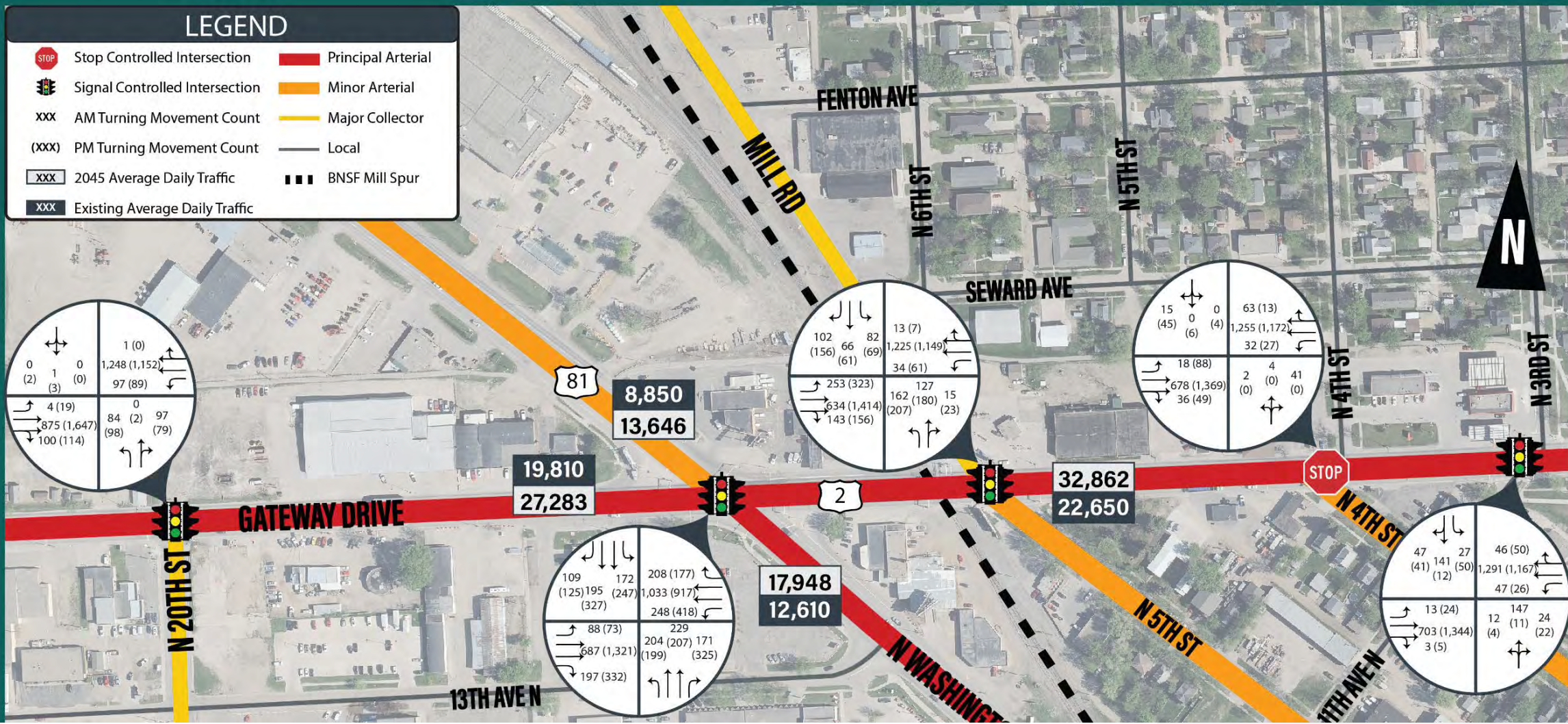


# Traffic

- 19,800 – 22,600 Vehicles Per Day
- 1,200-1,500 trucks per day
  - In 2016, NDSM increased capacity 33%, looking to expand another 22% in 5 years
- Skewed Turning Movements









# Existing and Future Traffic Volumes

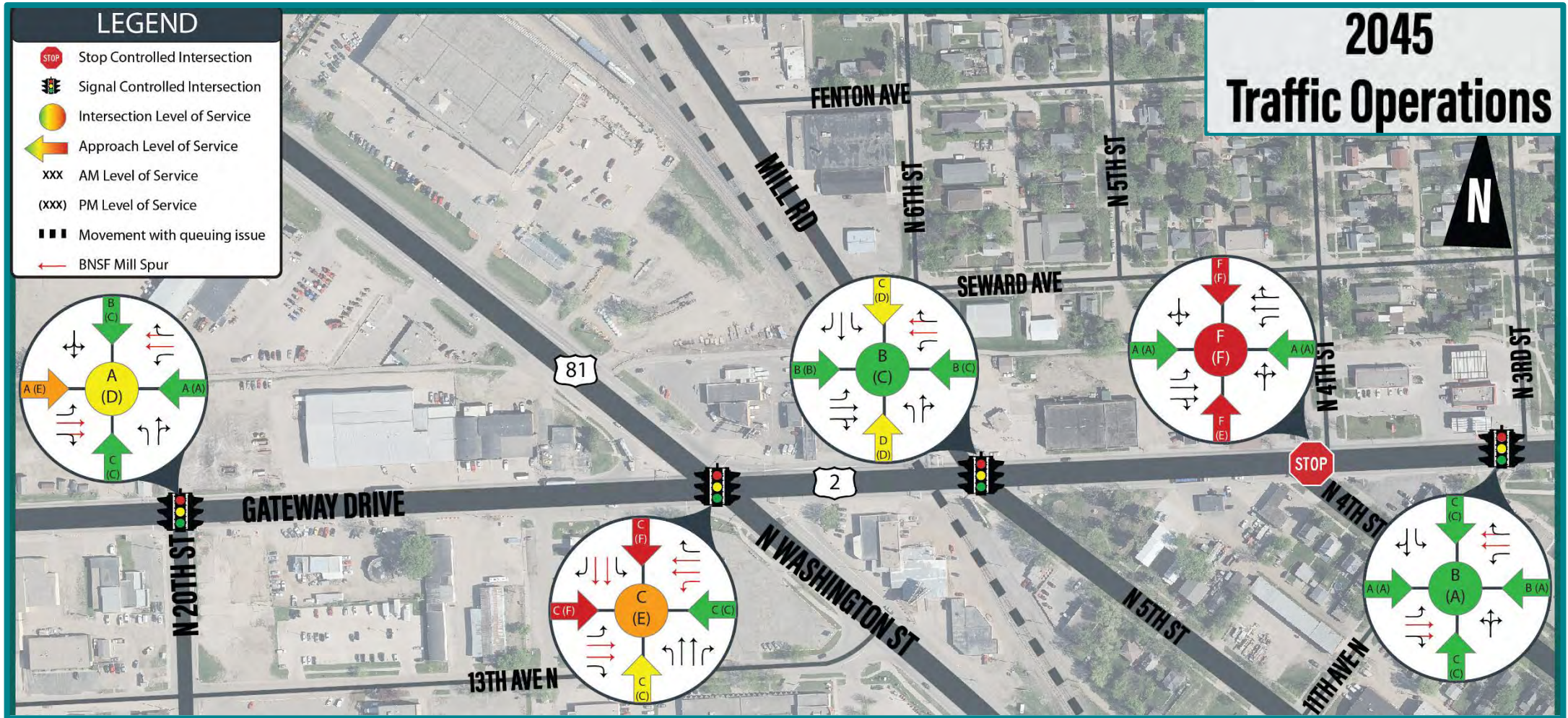


- Projections Show 7,500 – 10,000 More ADT by 2045 on Gateway/US 2
- By Comparison; Historic Traffic Volumes Show Reduced Traffic Volumes over the Past 10 Year

# Traffic Operations

CAPACITY	TRAFFIC FLOW	DESCRIPTION
Under	 <p>Diagram showing two cars on a two-lane road with a dashed center line, moving in the same direction. There is a large gap between them.</p>	<b>LOS A - FREE FLOW</b> Low volumes and no delays.
	 <p>Diagram showing three cars on a two-lane road with a dashed center line, moving in the same direction. They are spaced out.</p>	<b>LOS B - STABLE FLOW</b> Low volumes and speeds dictated by travel conditions.
	 <p>Diagram showing four cars on a two-lane road with a dashed center line, moving in the same direction. They are more closely spaced than in LOS B.</p>	<b>LOS C - STABLE FLOW</b> Speeds and maneuverability closely controlled due to higher volumes.
Approaching	 <p>Diagram showing six cars on a two-lane road with a dashed center line, moving in the same direction. They are very closely spaced.</p>	<b>LOS D - RESTRICTED FLOW</b> Higher density traffic restricts maneuverability and volumes approaching capacity.
At	 <p>Diagram showing eight cars on a two-lane road with a dashed center line, moving in the same direction. They are packed closely together.</p>	<b>LOS E - UNSTABLE FLOW</b> Low speeds, considerable delays, and volumes at or slightly over capacity.
Over	 <p>Diagram showing ten cars on a two-lane road with a dashed center line, moving in the same direction. They are packed very closely together, with some cars appearing to be in a stop-and-go pattern.</p>	<b>LOS F - FORCED FLOW</b> Very low speeds, volumes exceed capacity, and long delays with stop-and-go traffic.

# Intersection Traffic Operations



## 2045 Traffic Operations

- ◇ LOS acceptable at all intersections today, except N 4<sup>th</sup> Street.
- ◇ Congestion Builds at Washington Street, causing unacceptable LOS in the future
- ◇ Queuing an Issue in All Scenarios
- ◇ Travel Time a Concern with Trains and Multiple Signals

# 2045 PM Queuing Issues

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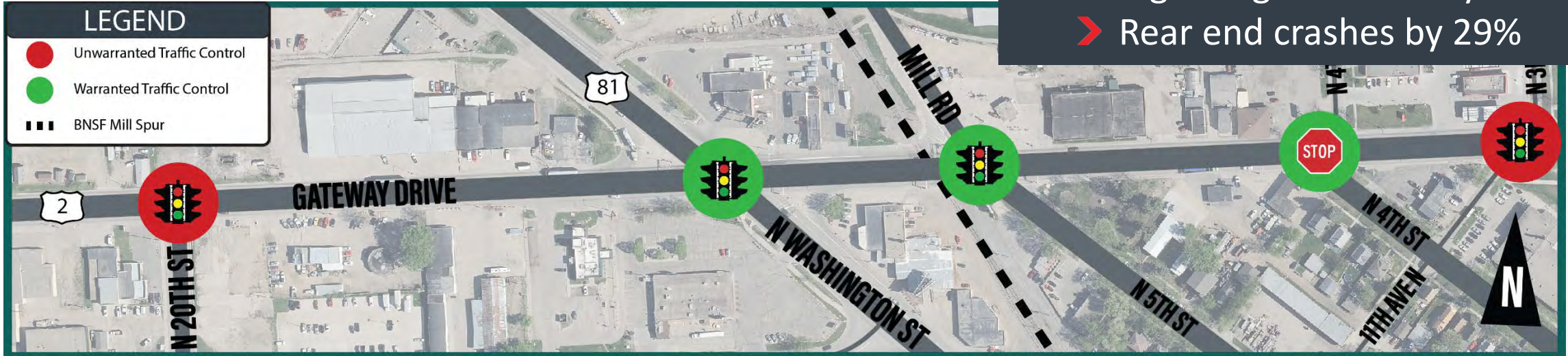
## 2045 PM Peak





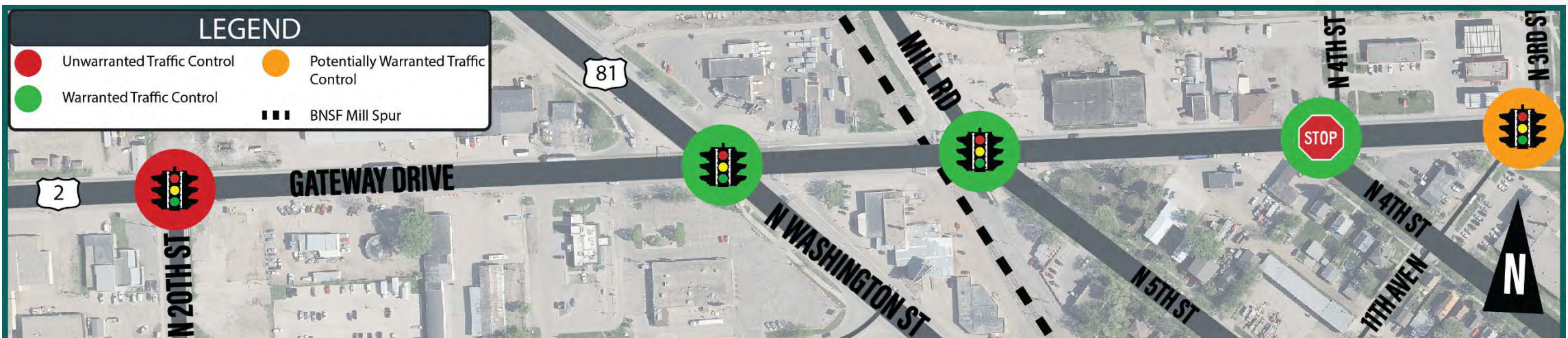
# Existing Traffic Control Analysis

## Existing



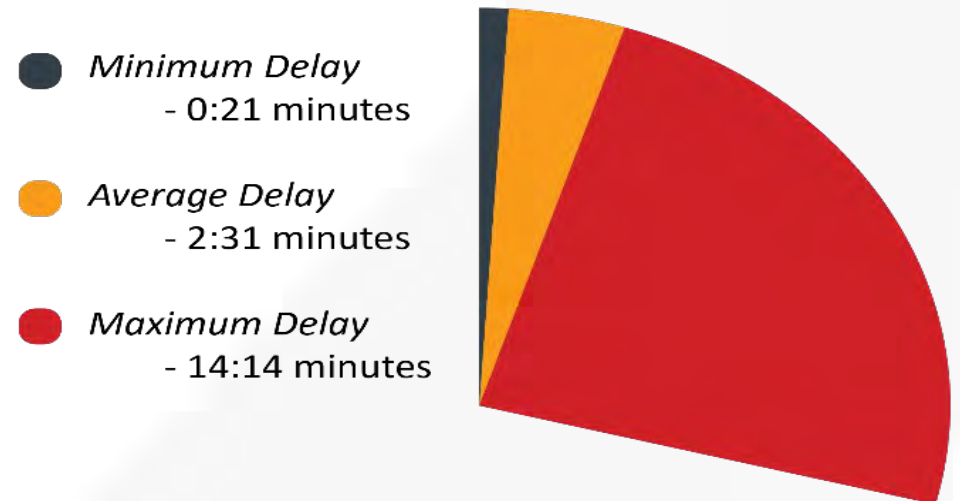
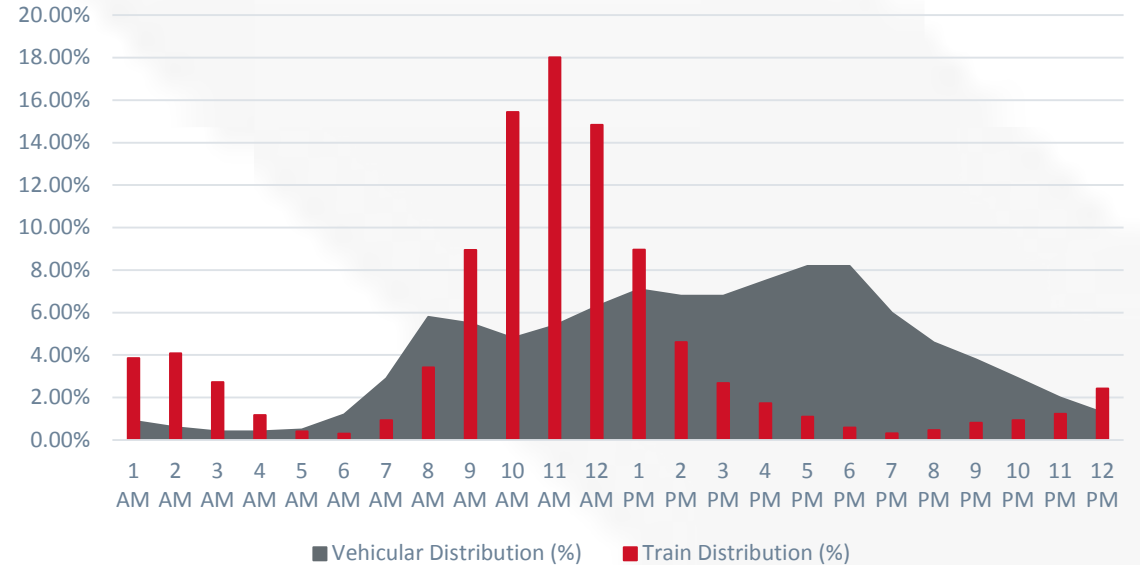
- Removal of unwarranted signals reduces
  - All crashes by 24%
  - Injury crashes by 54%
  - Right angle crashes by 24%
  - Rear end crashes by 29%

## 2030 and 2045

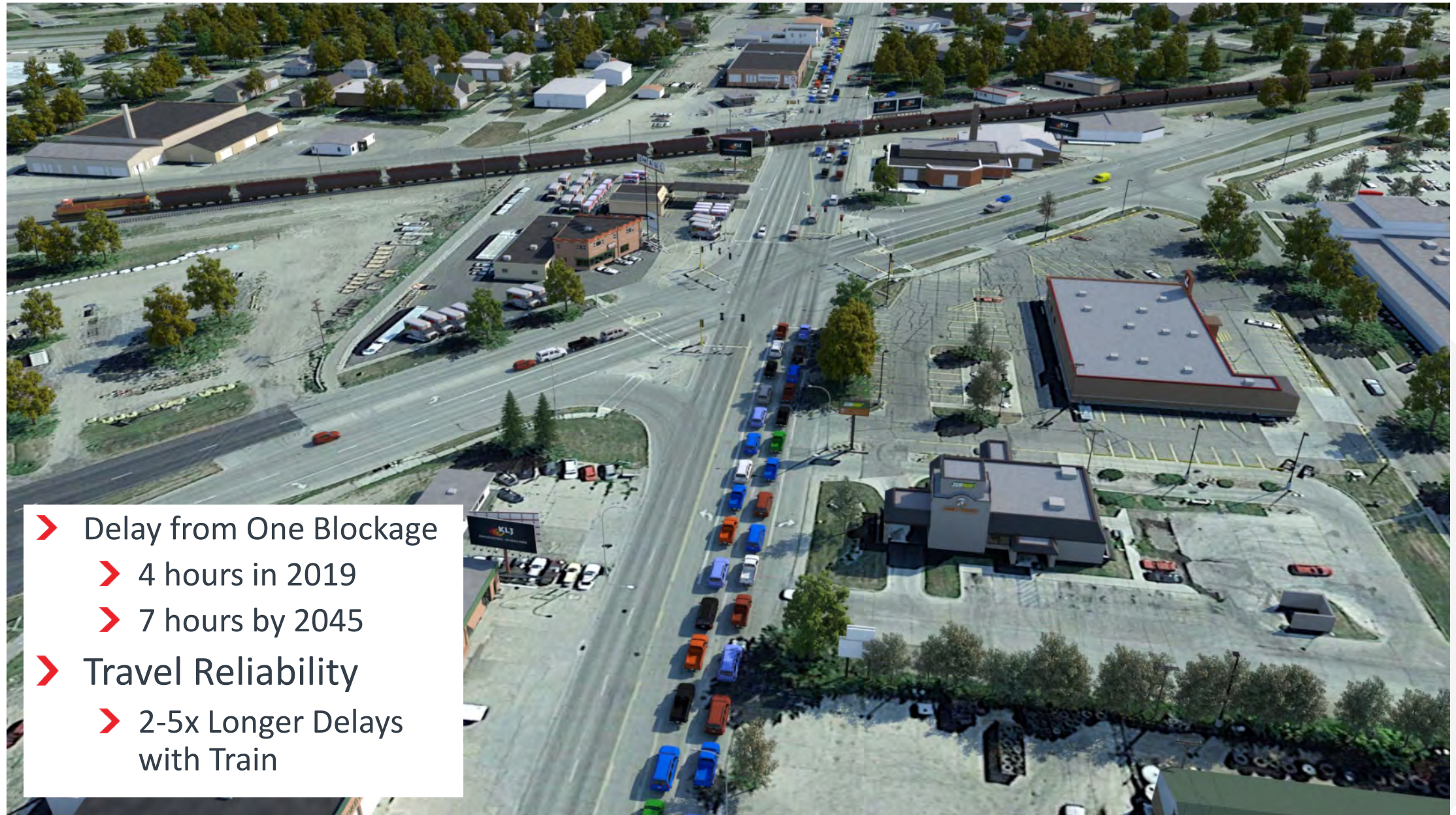


# Train Blockages

- 4 to 5 blockages per day
  - 10 MPH or Less
- Safety
  - No Crashes Since 1994
  - 7<sup>th</sup> Highest Predicted Rail Crash Rate in the County



# Train Delays



- Delay from One Blockage
  - 4 hours in 2019
  - 7 hours by 2045
- Travel Reliability
  - 2-5x Longer Delays with Train

# Unit Trains

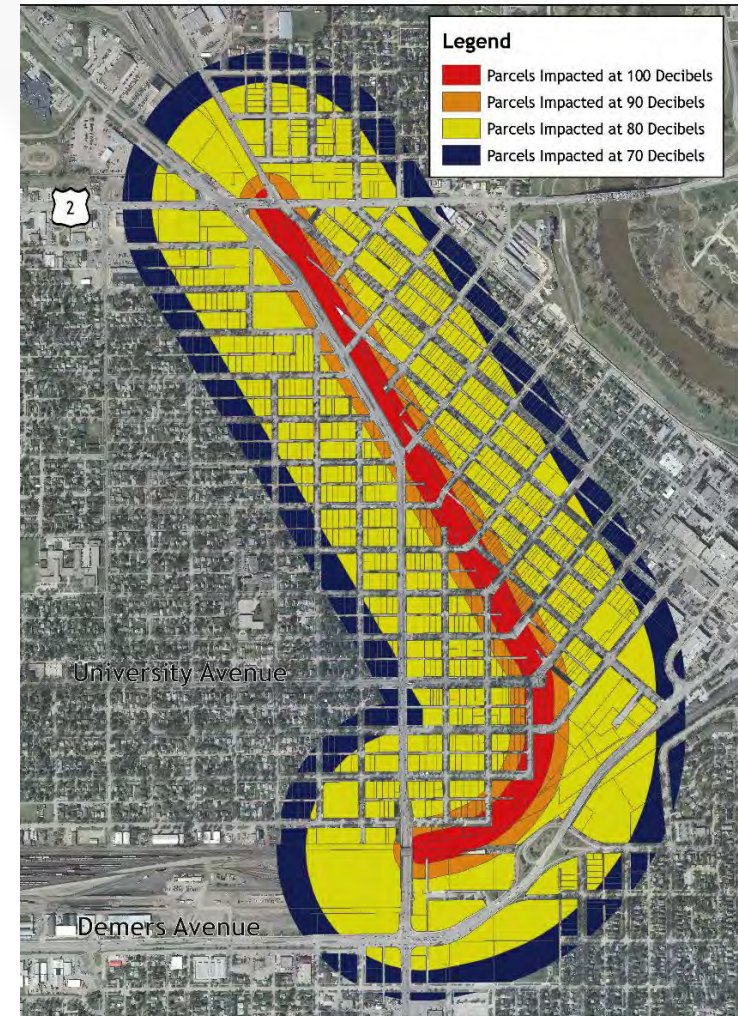
- ND Mill Working to Accommodate Unit Trains
- All crossings will be blocked at the same time.

**4x** Longer than Current Trains

**10-17** Minutes of Delay at Each Mill Spur Crossings

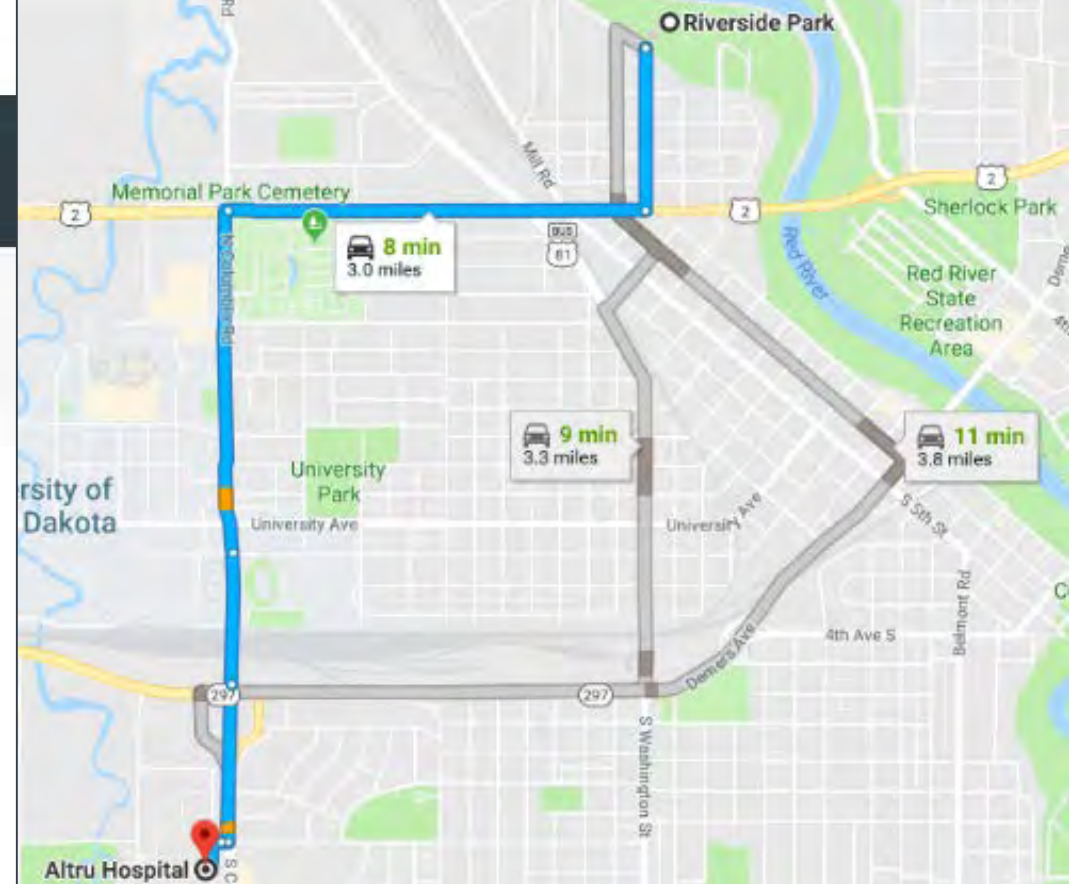
**0-4** Blockages per Month

## Potential to Occur at Night

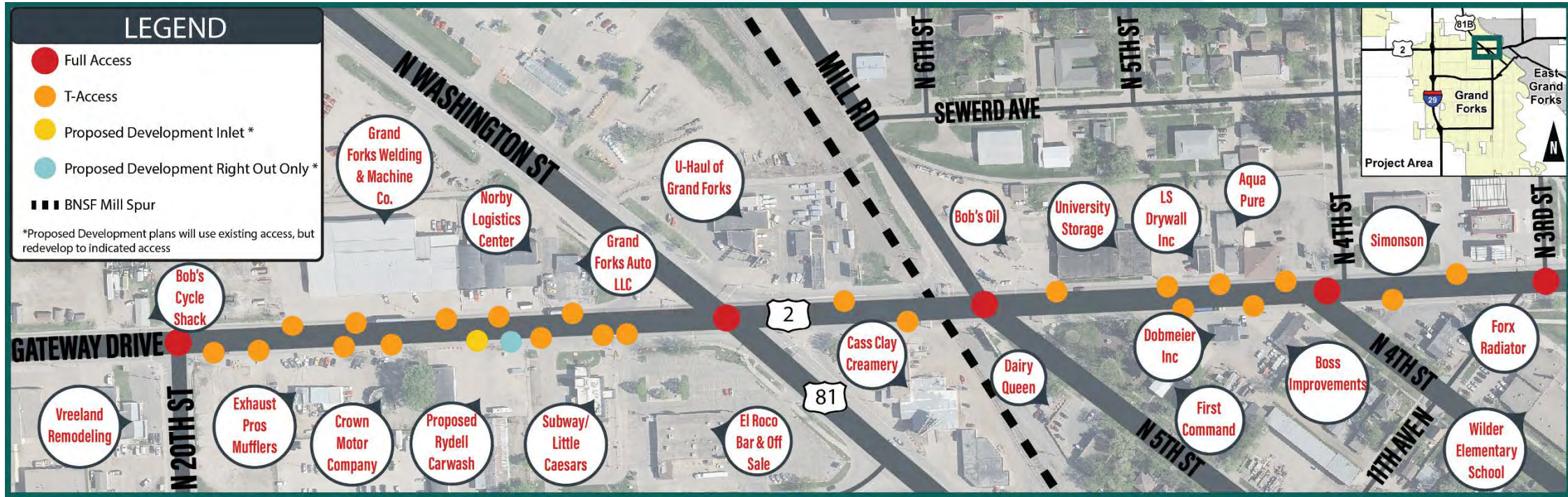


# Emergency Responders

- Fire Response Goal to reach every address within four minutes
  - Brain damage in four to six minutes when heart stops
  - Fires can double every 60 seconds
- ND Mill will Work with the City and EMS when a Unit Train Occurs



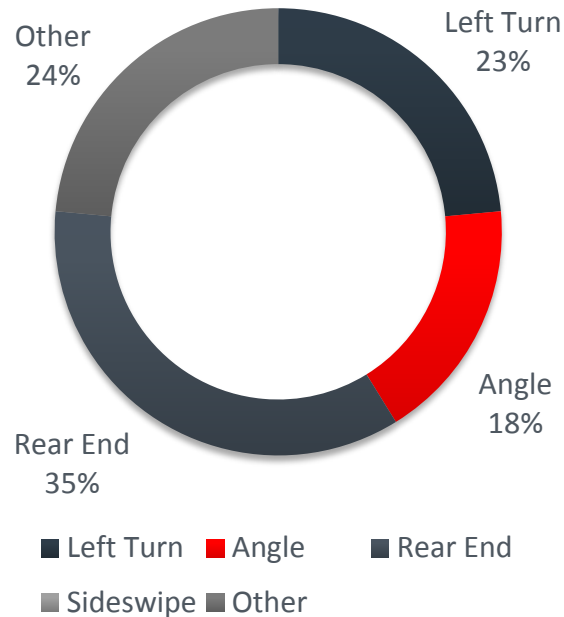
# Access Management



- Unsignalized driveways
  - Increase crash rate by 2%
  - Reduces corridor travel speed by 0.25 MPH

- Desired Access Spacing
  - 660 feet
  - 8 access/mile
- Existing Access Spacing
  - 33 accesses
  - 66 access/mile (8x Standard)

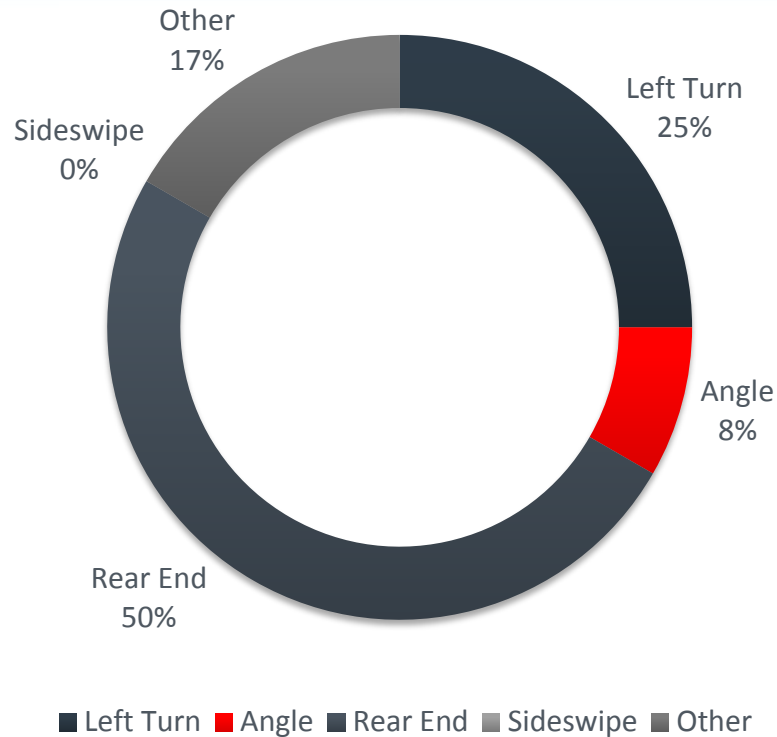
# 20<sup>th</sup> Street to Washington Street



- 17 crashes in last five years
- Above critical crash rate
- 41% during AM/PM peak hours
- Long queues and dense access spacings
- Queues block sight lines



# 20<sup>th</sup> Street Intersection

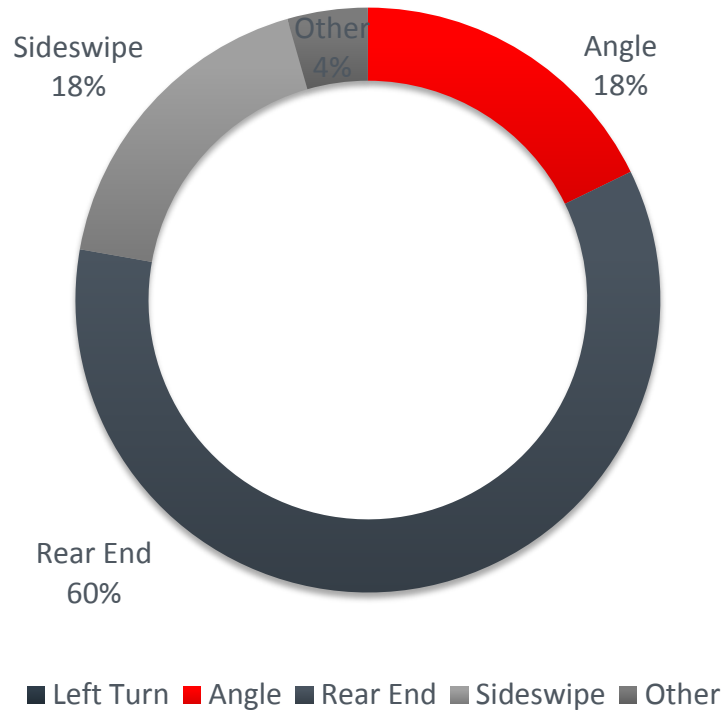


- 12 crashes in last five years
- 33% rear end crashes on east approach
- 25% westbound left-turn crashes (Protected/Permitted)

- Unwarranted signal control increases
  - All crashes by 24%
  - Injury crashes by 53%
  - Right angle crashes by 24%
  - Rear end crashes by 29%



# US 81/Washington Street Intersection



➤ 45 crashes in last five years

➤ 60% rear end crashes

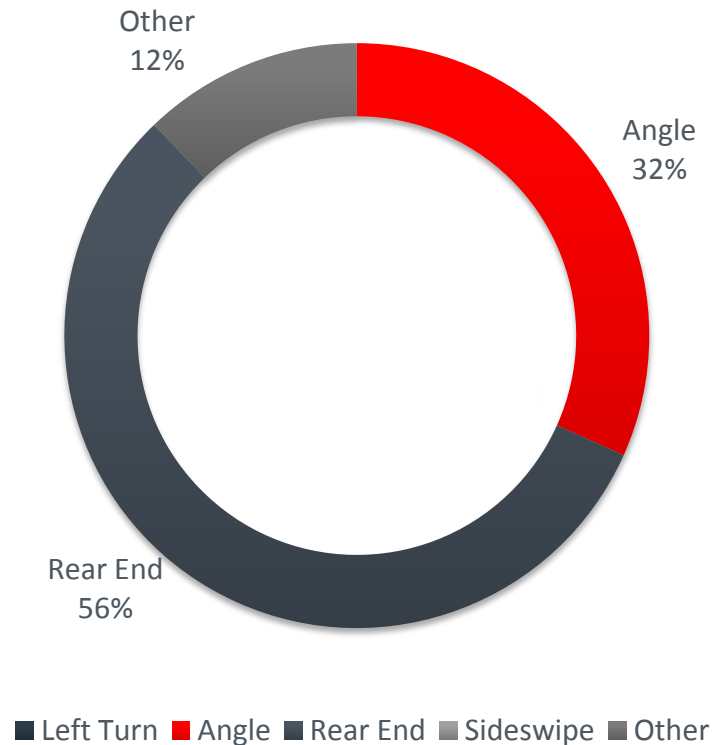
➤ 30% during AM or PM peak hour

➤ 30% between 11 AM to 1 PM

➤ 8 crashes involving trucks

➤ 0 Crashes involving Pedestrians or Bikes

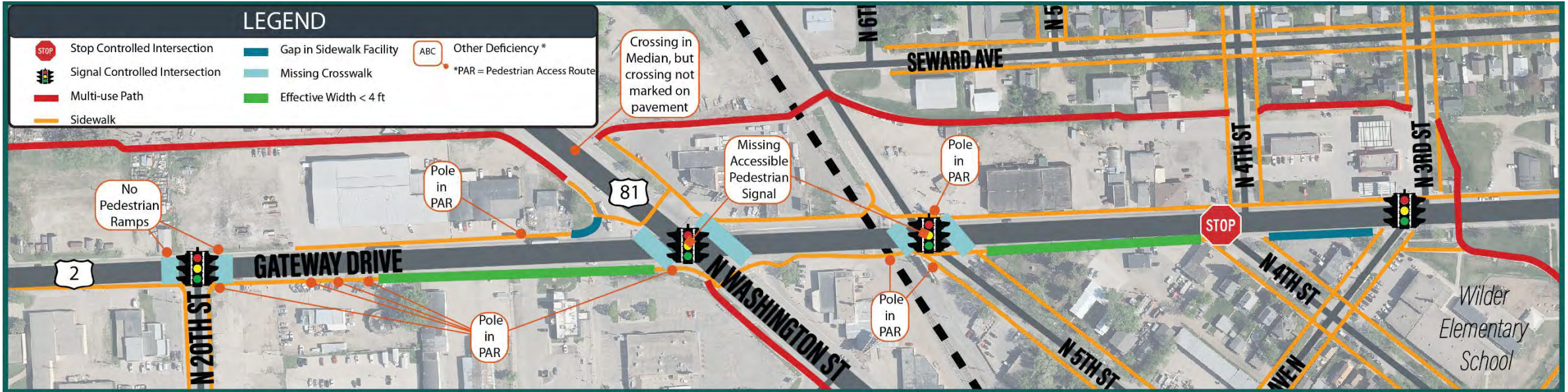
# Mill Road/5<sup>th</sup> Street Intersection



- 41 crashes in last five years
- Above critical crash rate

- 50% rear end crashes
  - 65% During AM or PM peak hours
  - 52% occurred on east approach

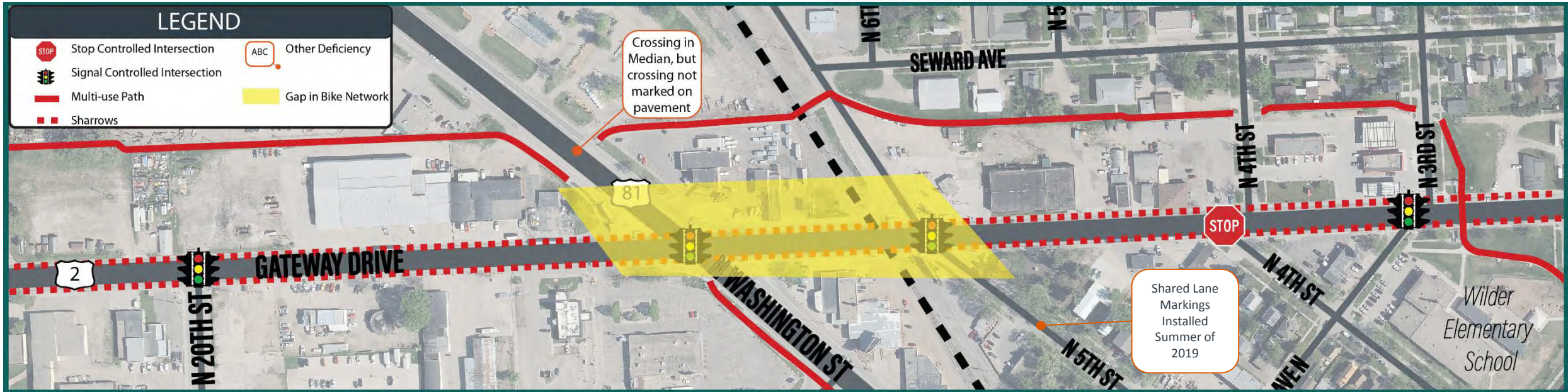
# Pedestrian Network



- Only controlled crossing at 3<sup>rd</sup> Street underpass
- ADA conflicts at crosswalks, utilities and driveways
- Minimal to no buffer



# Bicycle Network

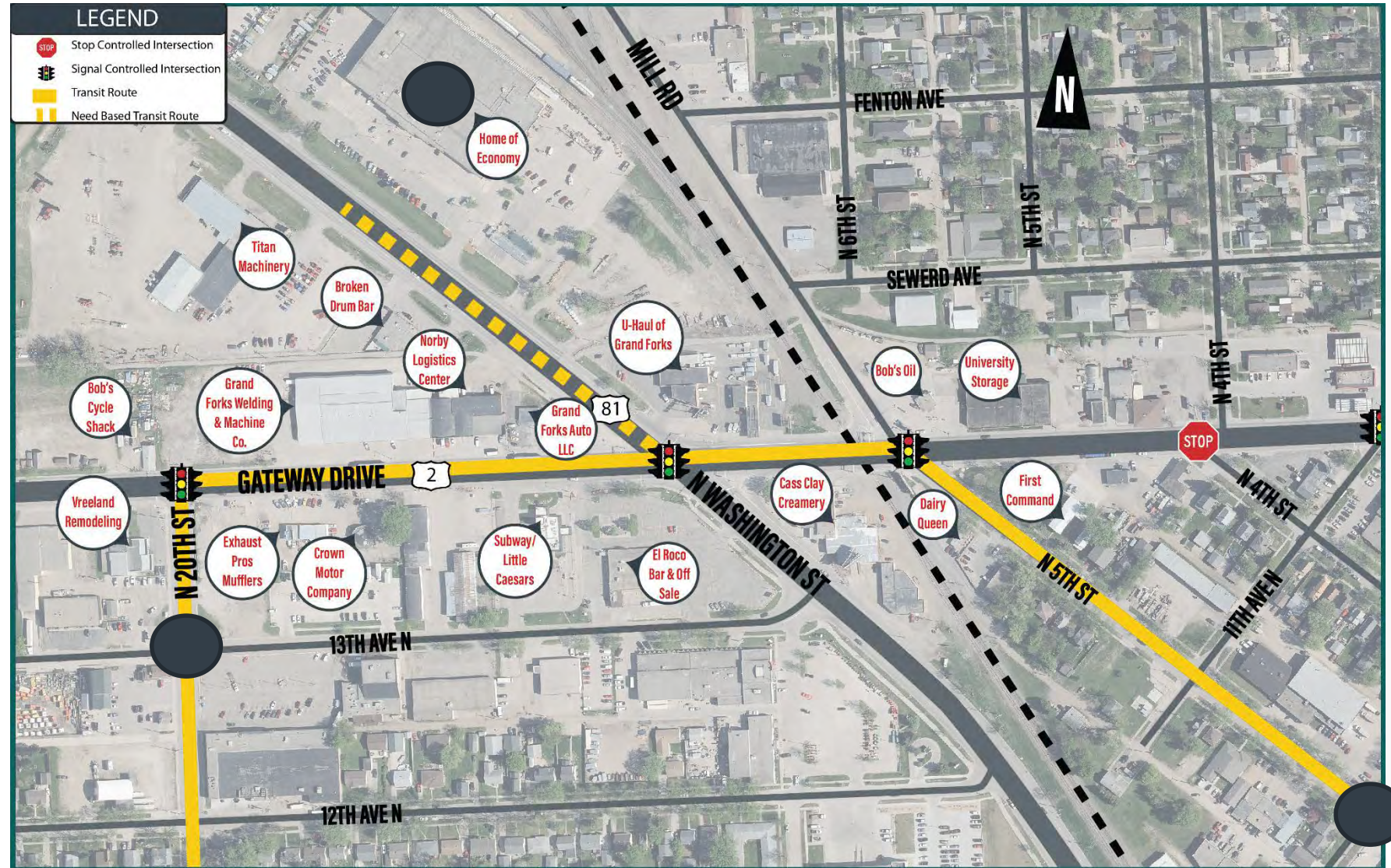


- Connections
  - 3<sup>rd</sup> Street and Red River Greenway to the east
  - Columbia Road to the west
- No traffic control to cross US 2/Washington Street
- Underpass at 3<sup>rd</sup> Street
- Bikes allowed on all streets



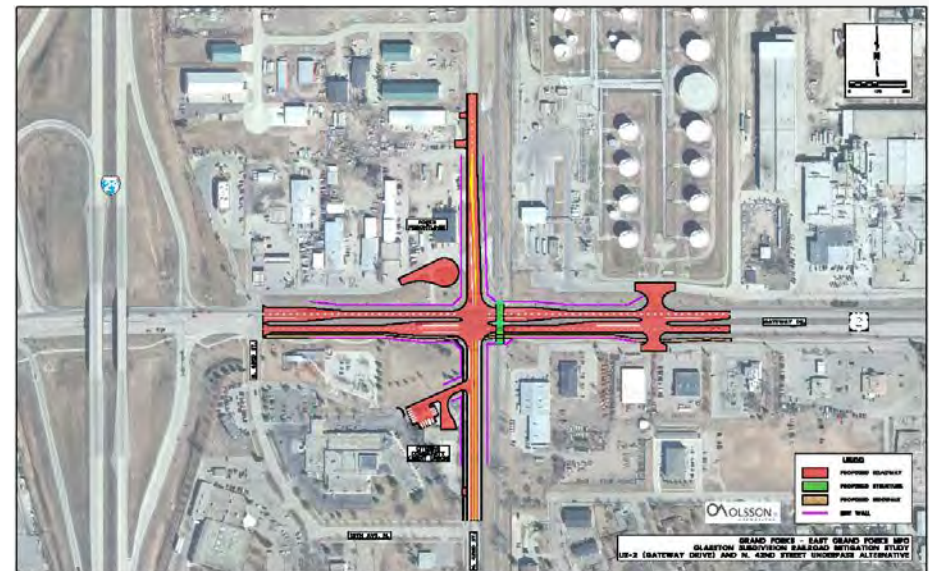
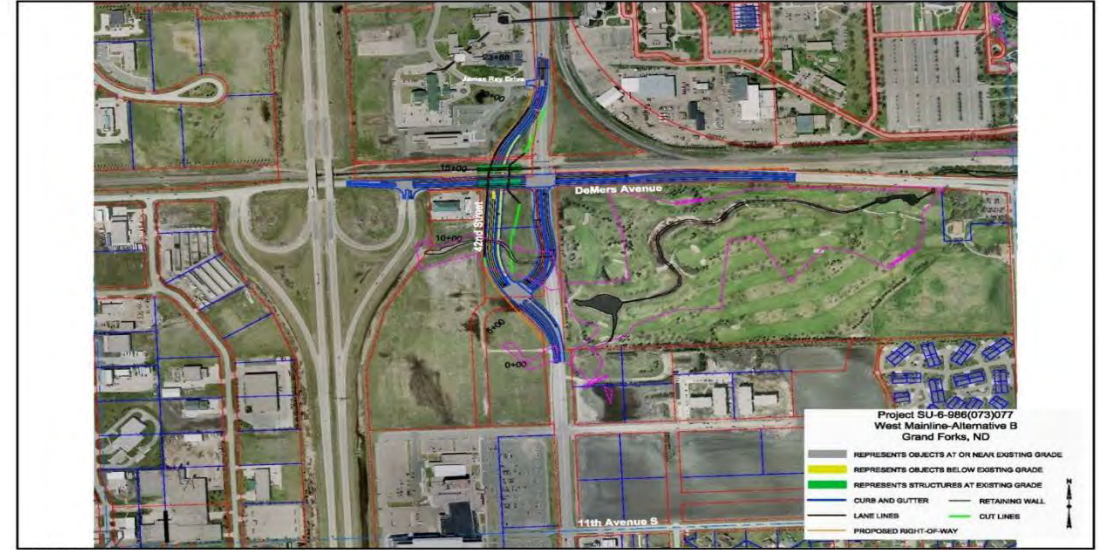
# Transit Network

- CAT Route 2
  - Hourly service
- CAT Route 13
  - Night Route
- Stops
  - 5<sup>th</sup> Street/10<sup>th</sup> Ave
  - Hugo's on 20<sup>th</sup> St
  - Home of Economy when scheduled in advance



# Funding Availability

- >\$150,000,000 in Unfunded Grand Forks Projects
- 42<sup>nd</sup> Street and DeMers Avenue (~\$25-30M)
- Gateway Drive/US 2 and Glasston (~\$28M)
- Part of the NHS and Freight System





# Alternative Development Approach

N 20TH ST

N WASHINGTON ST

# Public Input Meeting #1

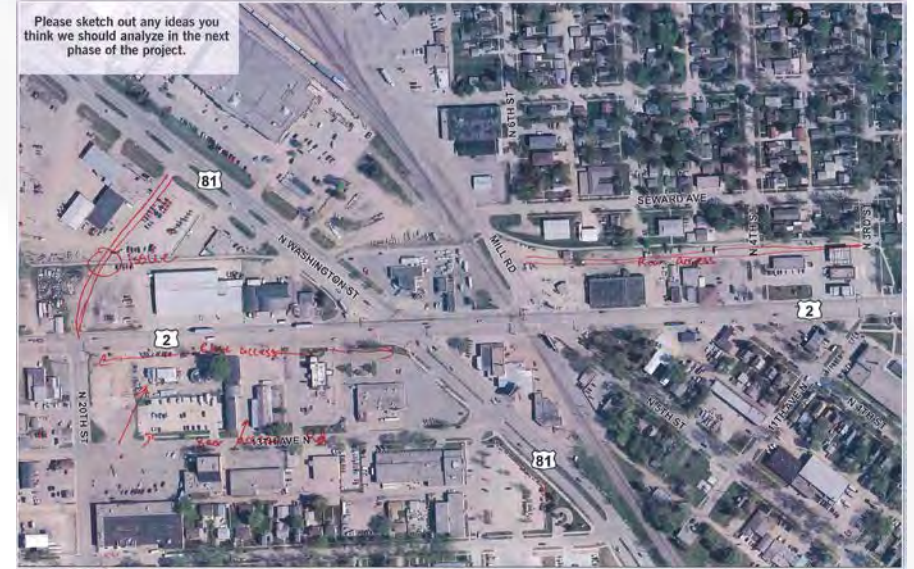
- Held April 11th, 2019
- 12 Attendees
- Only 1 Full Brainstorming Worksheet Filled Out
- Primary Concerns Raised at Meeting;
  - Rail Whistles, Especially with Unit Trains
  - Rail Delays, Especially with Unit Trains
  - Challenging Truck Turning Movements
  - Lack of Good Pedestrian and Bicycle Facilities





# Alternative Brainstorming

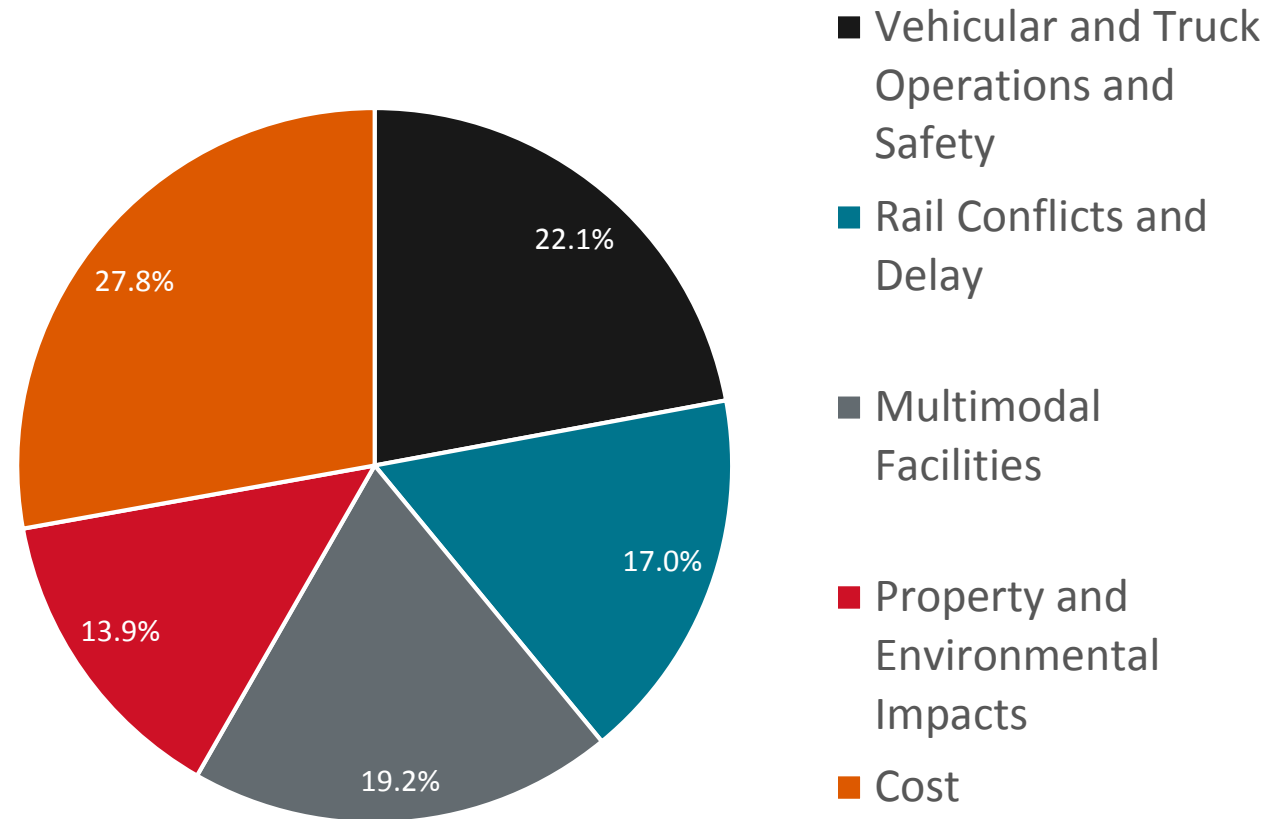
- Steering Committee Brainstorming Guided Alternative Development
- Represented Agencies on Steering Committee Meeting
  - Forks MPO
  - NDDOT Grand Forks District
  - Grand Forks Engineering
  - Grand Forks Planning
  - Wilder Elementary School
  - ND State Mill
  - Local Businesses



# Alternative Scoring

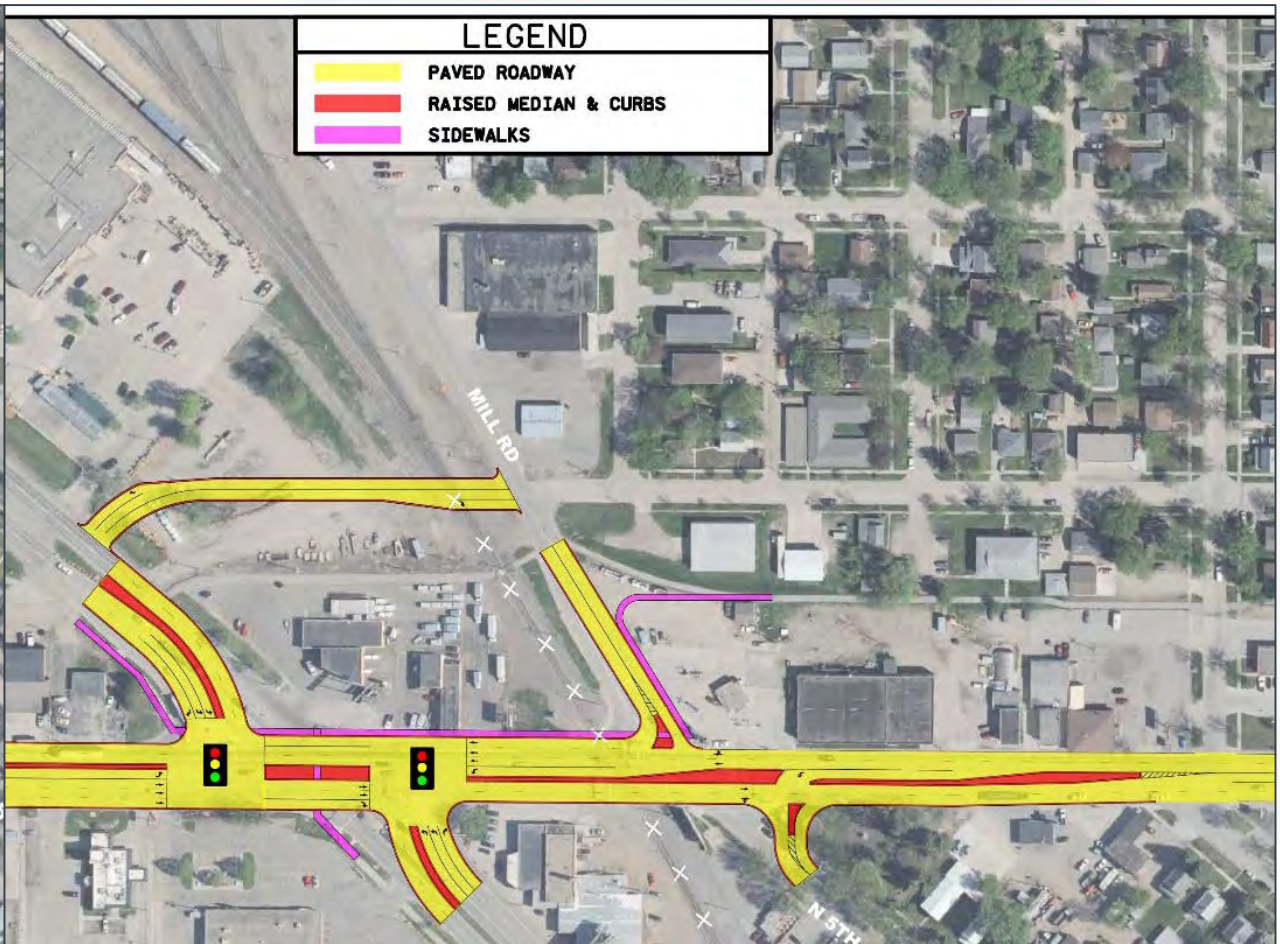
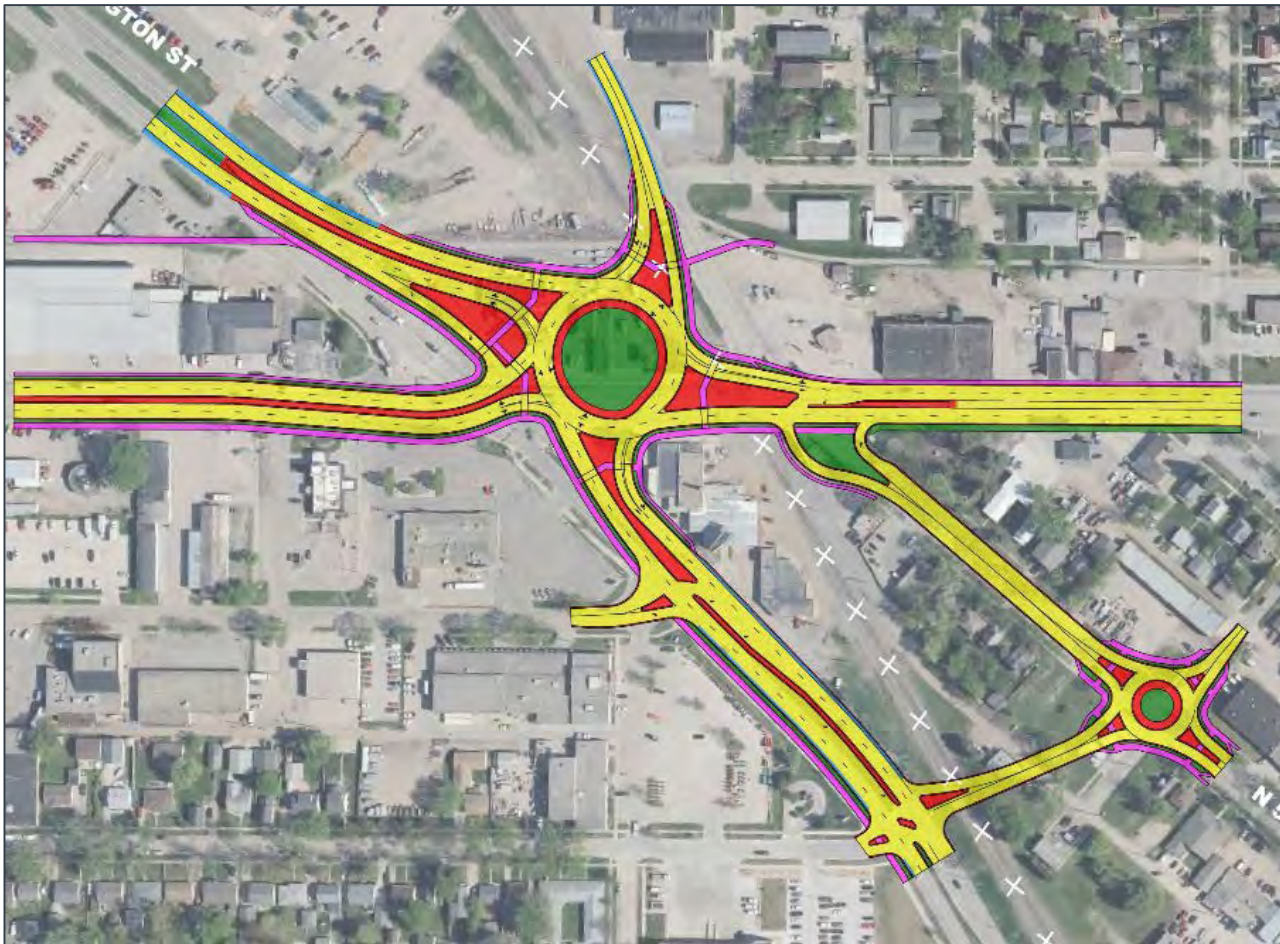
- Scores ARE Comparative Summaries
- Scores ARE NOT Recommendations

*Ranked Evaluation Metrics*



# Discarded Alternatives

- Preliminary Analysis and Coordination with Steering Committee Led to Eliminate of Alternatives that Made Conditions Worse



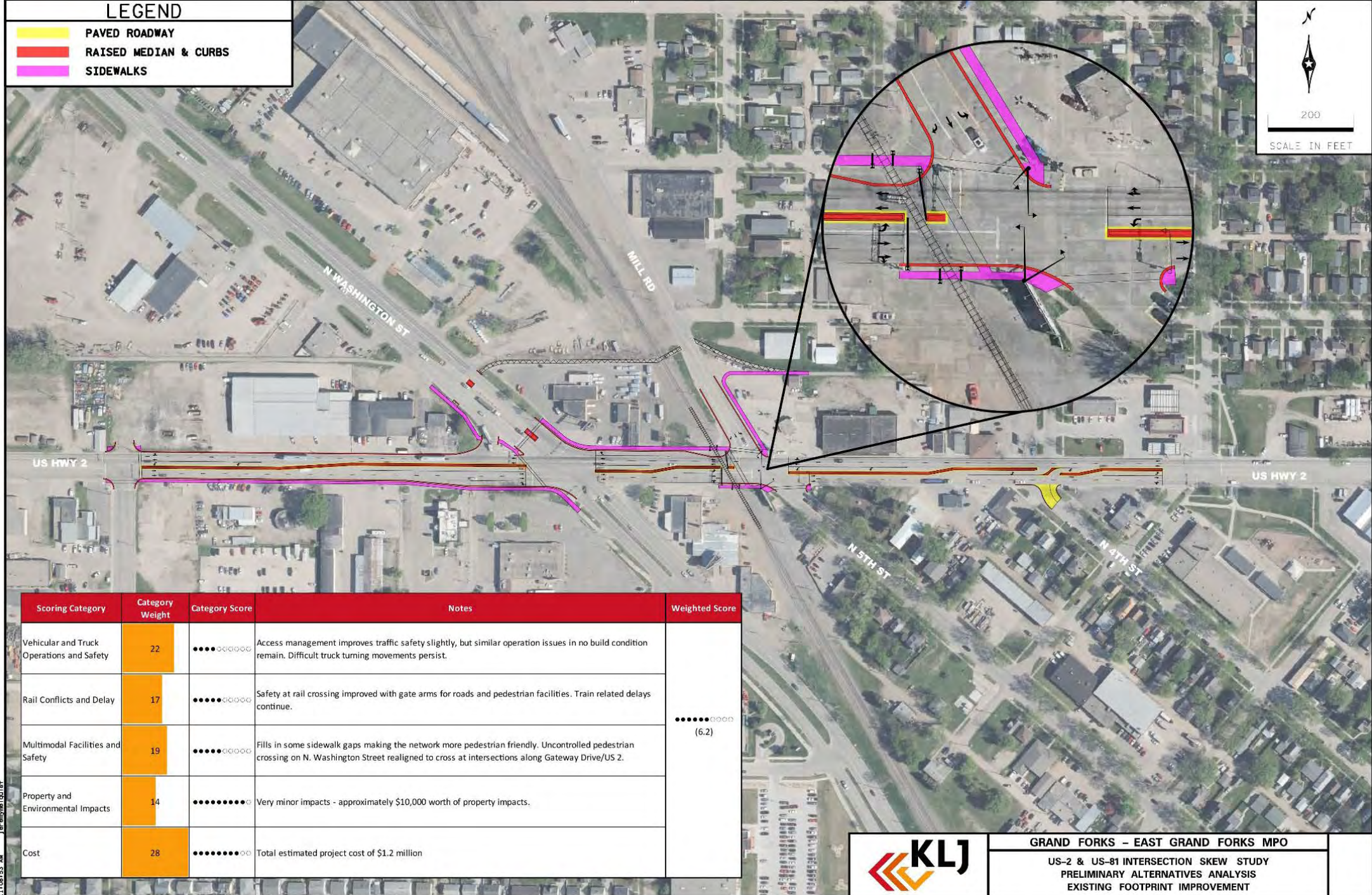


# Alternatives with No Changes to the Mill Spur

N 20TH ST

N WASHINGTON ST

# Alt EF: Existing Footprint Plan



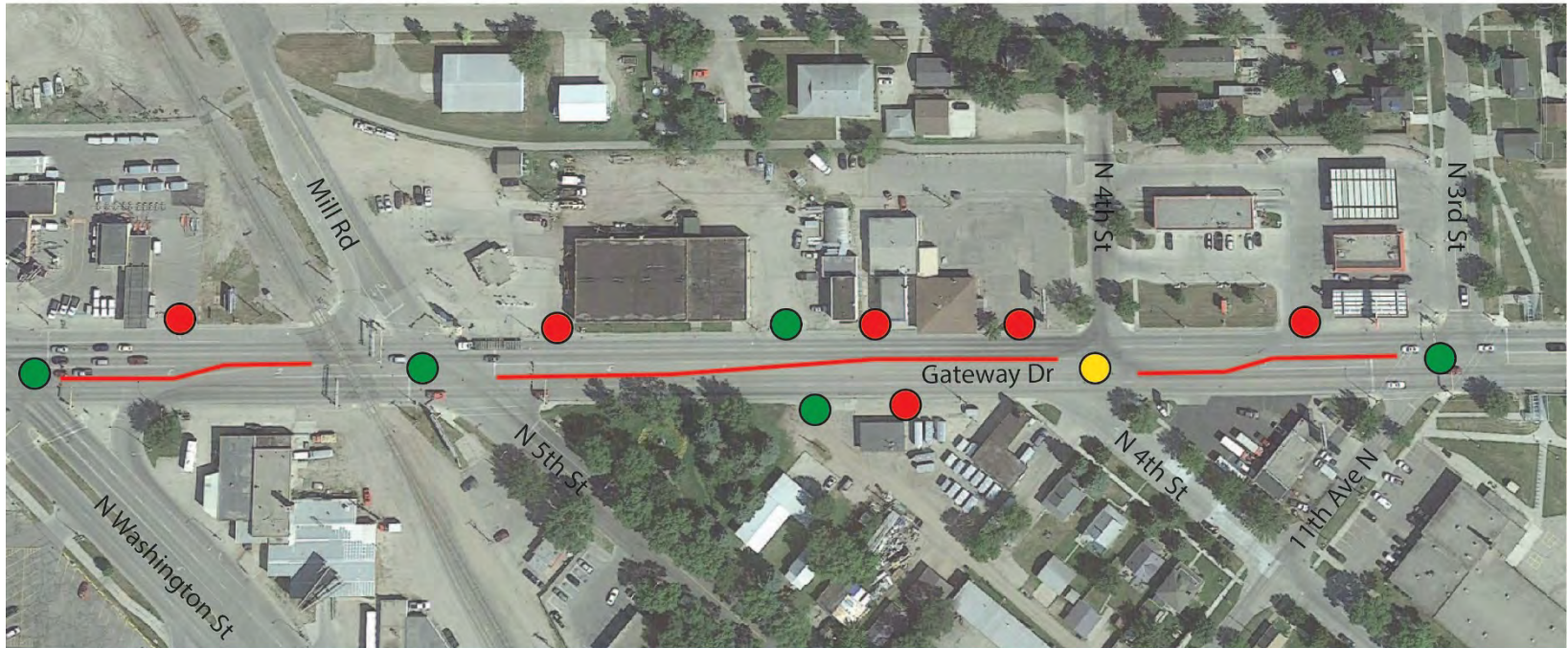
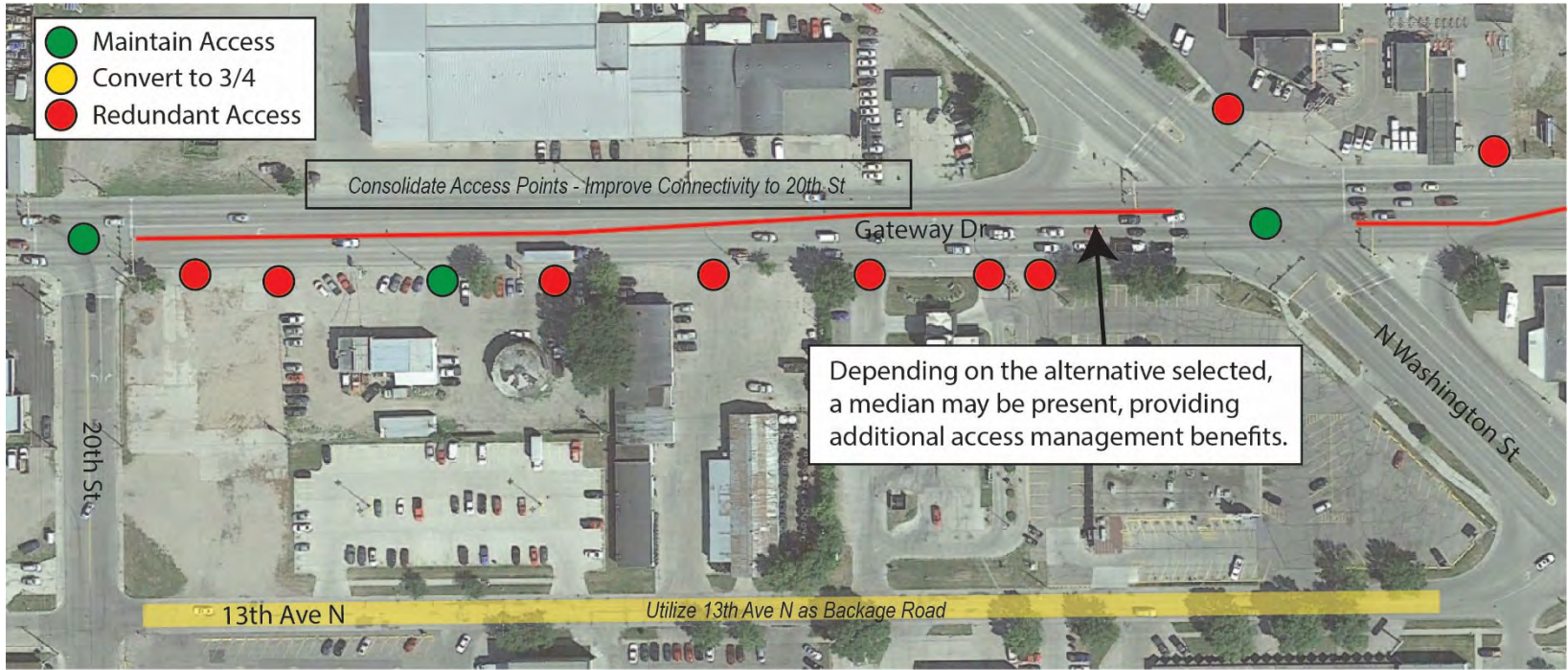
Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●●●○○○○	Access management improves traffic safety slightly, but similar operation issues in no build condition remain. Difficult truck turning movements persist.	●●●●●○○○ (6.2)
Rail Conflicts and Delay	17	●●●●○○○○	Safety at rail crossing improved with gate arms for roads and pedestrian facilities. Train related delays continue.	
Multimodal Facilities and Safety	19	●●●●○○○○	Fills in some sidewalk gaps making the network more pedestrian friendly. Uncontrolled pedestrian crossing on N. Washington Street realigned to cross at intersections along Gateway Drive/US 2.	
Property and Environmental Impacts	14	●●●●●○○○	Very minor impacts - approximately \$10,000 worth of property impacts.	
Cost	28	●●●●●○○○	Total estimated project cost of \$1.2 million	

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 PRELIMINARY ALTERNATIVES ANALYSIS  
 EXISTING FOOTPRINT IMPROVEMENT

# Optional Access Management

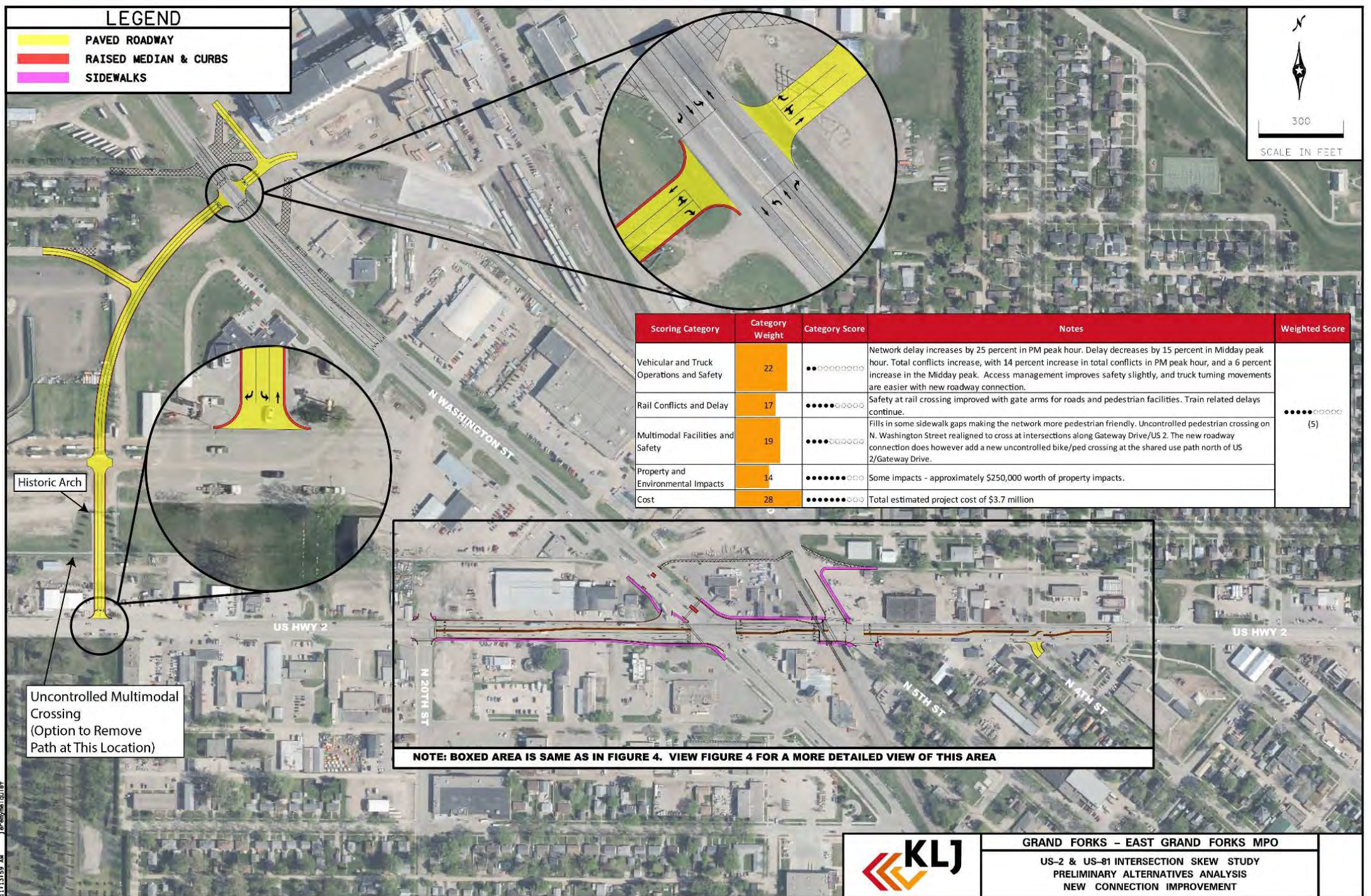


# Alt EF: Existing Footprint Improvement Plan

## > Rankings

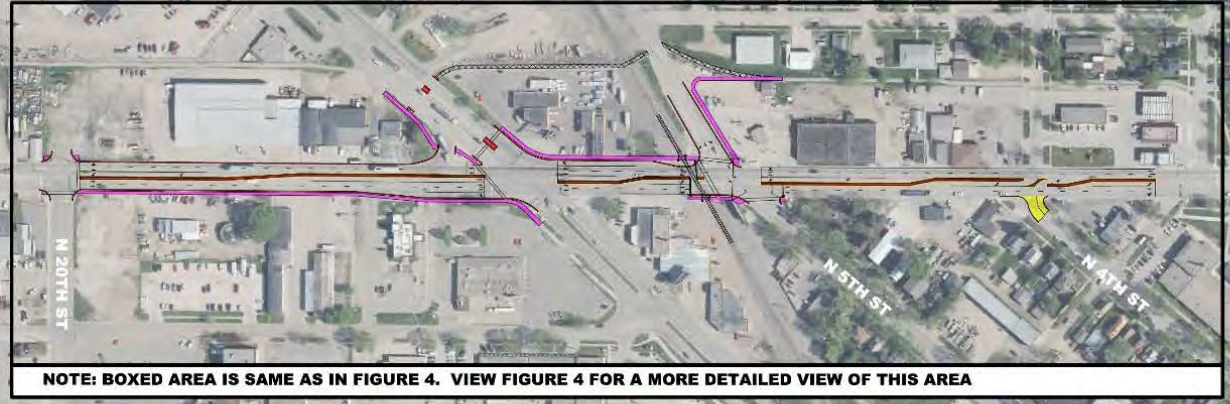
Alternative	Category	Category Rank	Overall Rank
EF: Existing Footprint Improvement Plan	Vehicular and Truck Operations and Safety	3	2
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	3	
	Property and Environmental Impacts	1	
	Cost	1	

# Alt NRC: New Roadway Connection Improvement Plan



LEGEND	
<span style="color: yellow;">█</span>	PAVED ROADWAY
<span style="color: red;">█</span>	RAISED MEDIAN & CURBS
<span style="color: magenta;">█</span>	SIDEWALKS

Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●○○○○○○	Network delay increases by 25 percent in PM peak hour. Delay decreases by 15 percent in Midday peak hour. Total conflicts increase, with 14 percent increase in total conflicts in PM peak hour, and a 6 percent increase in the Midday peak. Access management improves safety slightly, and truck turning movements are easier with new roadway connection.	●●●●○○○○ (5)
Rail Conflicts and Delay	17	●●●●○○○○	Safety at rail crossing improved with gate arms for roads and pedestrian facilities. Train related delays continue.	
Multimodal Facilities and Safety	19	●●●●○○○○	Fills in some sidewalk gaps making the network more pedestrian friendly. Uncontrolled pedestrian crossing on N. Washington Street realigned to cross at intersections along Gateway Drive/US 2. The new roadway connection does however add a new uncontrolled bike/ped crossing at the shared use path north of US 2/Gateway Drive.	
Property and Environmental Impacts	14	●●●●○○○○	Some impacts - approximately \$250,000 worth of property impacts.	
Cost	28	●●●●○○○○	Total estimated project cost of \$3.7 million	



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PRELIMINARY ALTERNATIVES ANALYSIS  
NEW CONNECTION IMPROVEMENT



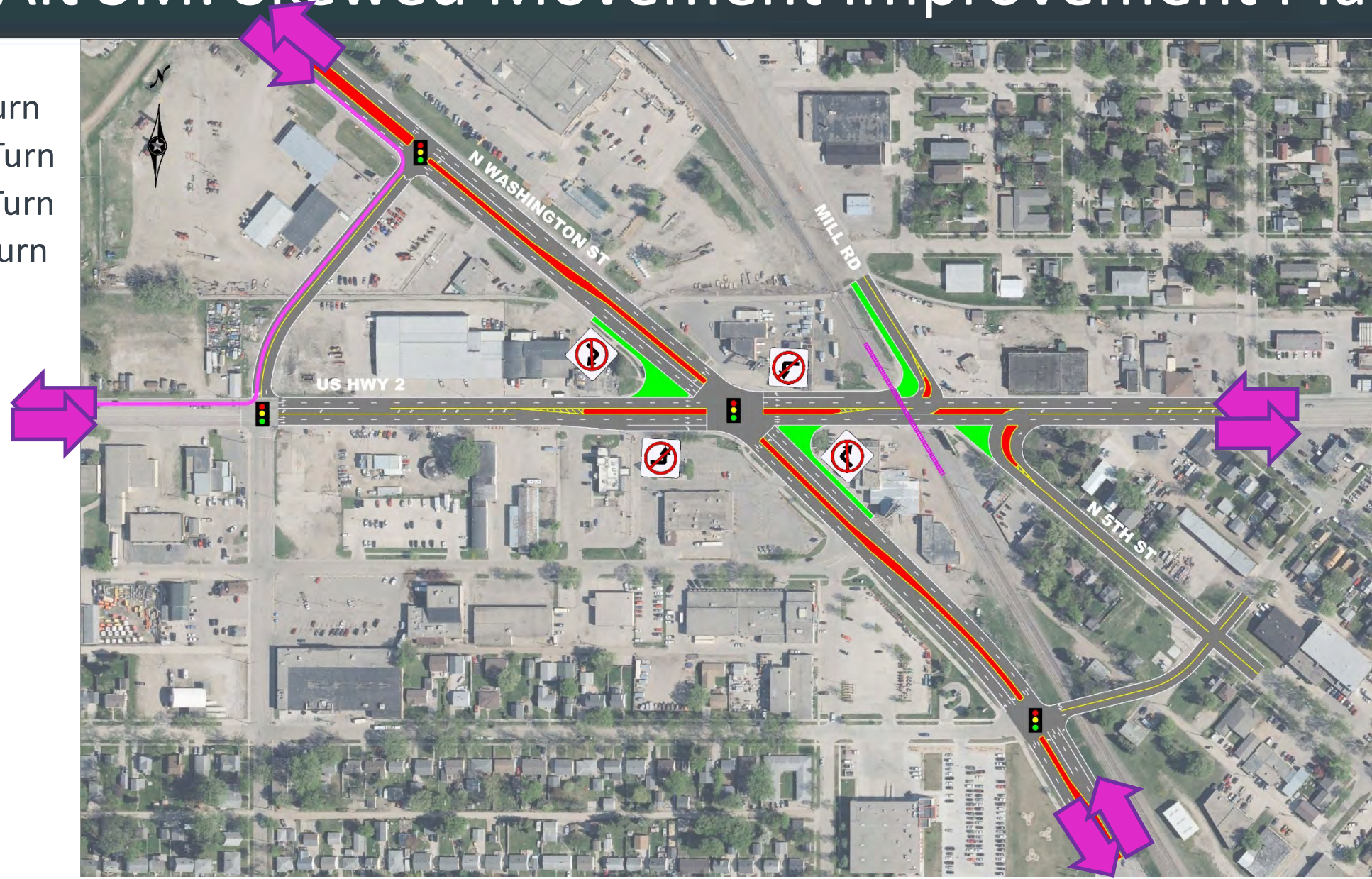
# Alt NRC: New Roadway Connection Improvement Plan

## > Rankings

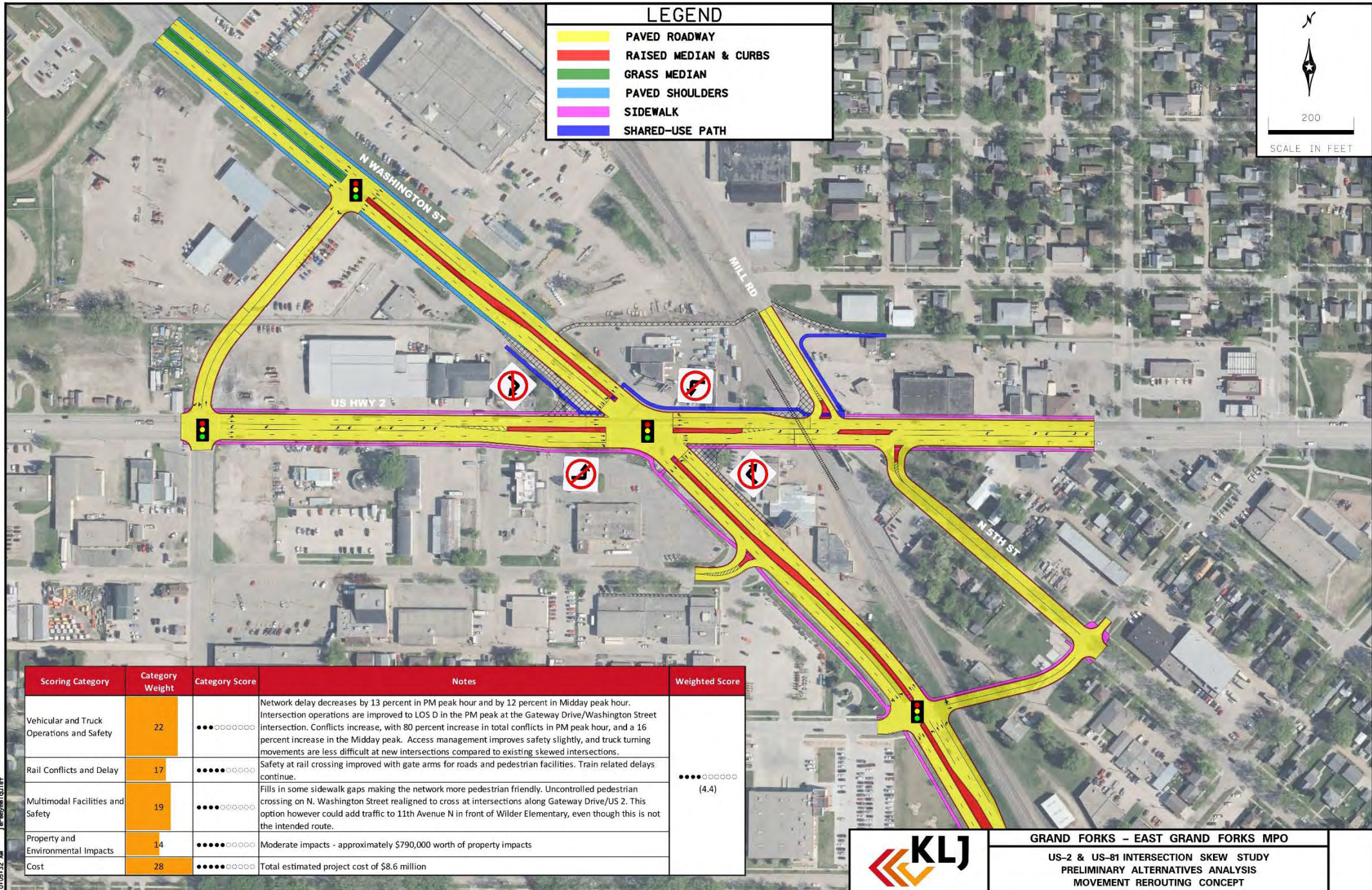
Alternative	Category	Category Rank	Overall Rank
NRC: New Roadway Connection Improvement Plan	Vehicular and Truck Operations and Safety	7	6
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	3	
	Cost	2	

# Alt SM: Skewed Movement Improvement Plan

- EB Left Turn
- WB Left Turn
- NB Right Turn
- SB Right Turn



# Alt SM: Skewed Movement Improvement Plan



Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●●○○○○○	Network delay decreases by 13 percent in PM peak hour and by 12 percent in Midday peak hour. Intersection operations are improved to LOS D in the PM peak at the Gateway Drive/Washington Street intersection. Conflicts increase, with 80 percent increase in total conflicts in PM peak hour, and a 16 percent increase in the Midday peak. Access management improves safety slightly, and truck turning movements are less difficult at new intersections compared to existing skewed intersections.	●●●○○○○○ (4.4)
Rail Conflicts and Delay	17	●●●●○○○○	Safety at rail crossing improved with gate arms for roads and pedestrian facilities. Train related delays continue.	
Multimodal Facilities and Safety	19	●●●●○○○○	Fills in some sidewalk gaps making the network more pedestrian friendly. Uncontrolled pedestrian crossing on N. Washington Street realigned to cross at intersections along Gateway Drive/US 2. This option however could add traffic to 11th Avenue N in front of Wilder Elementary, even though this is not the intended route.	
Property and Environmental Impacts	14	●●●●○○○○	Moderate impacts - approximately \$790,000 worth of property impacts	
Cost	28	●●●●○○○○	Total estimated project cost of \$8.6 million	

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jeremy@klj.net



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US-2 & US-81 INTERSECTION SKEW STUDY  
PRELIMINARY ALTERNATIVES ANALYSIS  
MOVEMENT REROUTING CONCEPT

# Alt SM: Skewed Movement Improvement Plan

## > Rankings

Alternative	Category	Category Rank	Overall Rank
SM: Skewed Movement Rerouting Improvement Plan	Vehicular and Truck Operations and Safety	5	7
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	4	
	Cost	4	

# Sub-Option: ITS Routing Solution



# Sub-Options: ITS Routing Solution



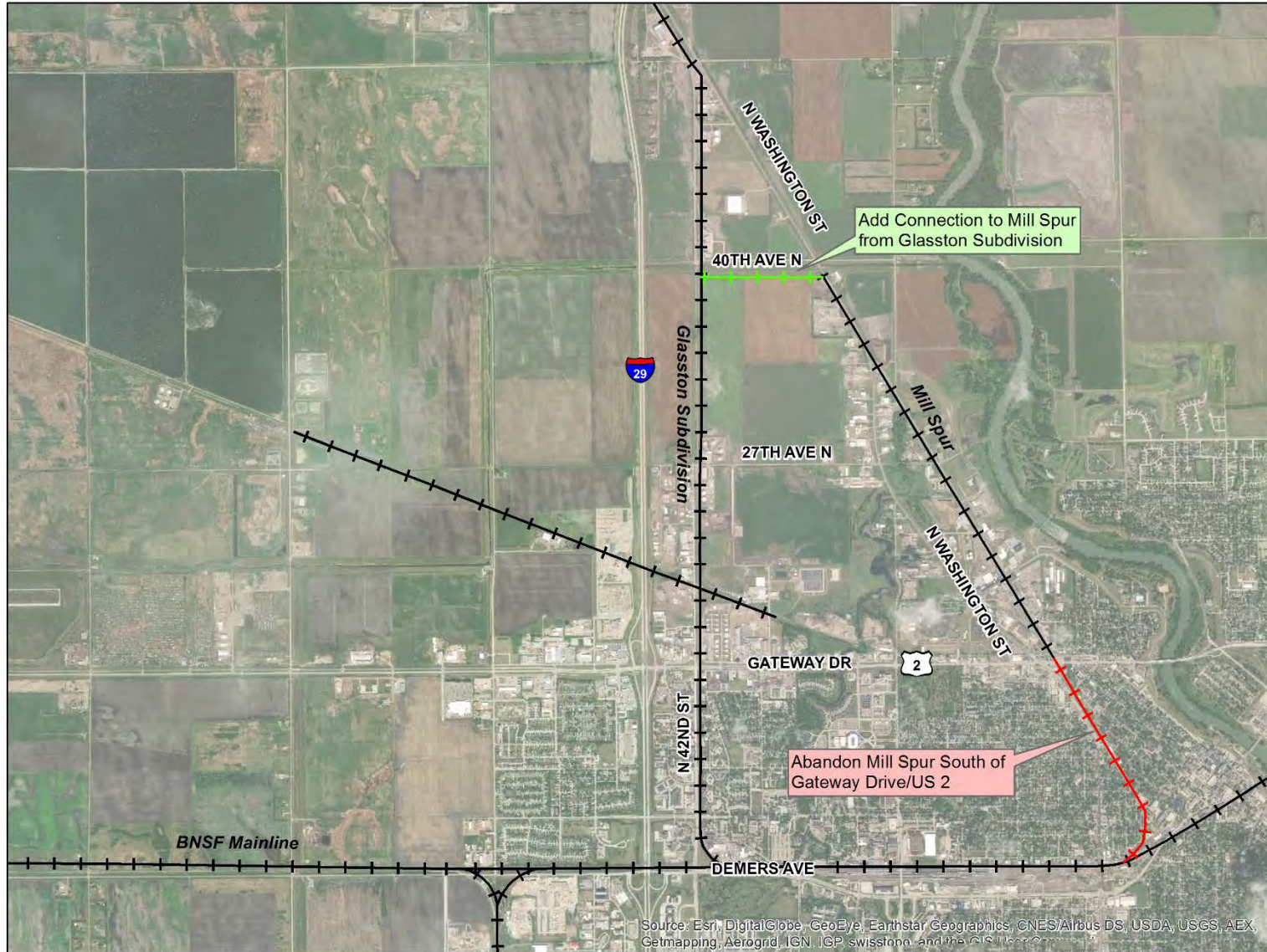


# Base Alternatives with Railroad Realignment

N 20TH ST

N WASHINGTON ST

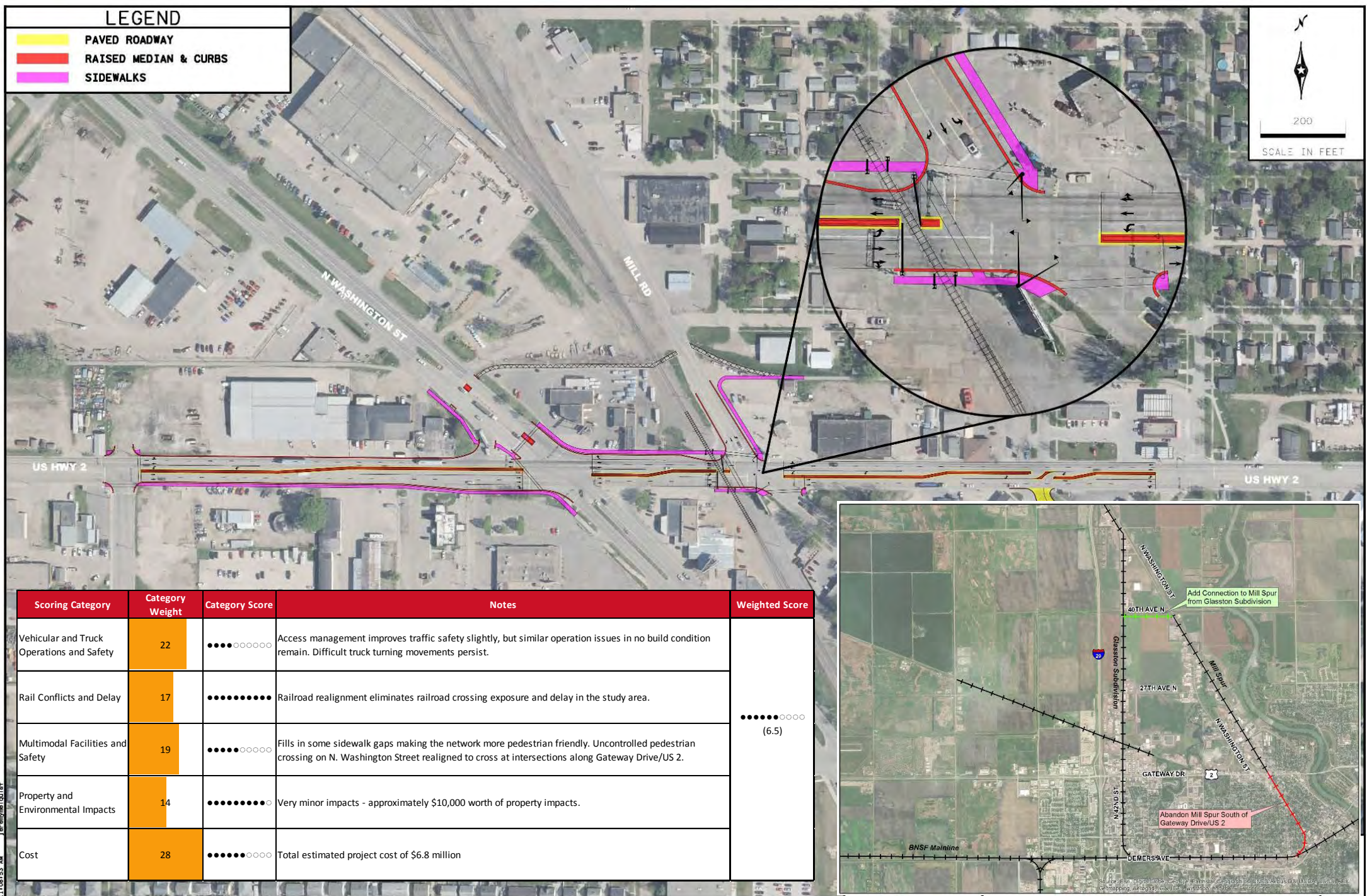
# Railroad Realignment



- Connect to Glasston Line
- Estimated to be \$5.6M
- Past Studies Found Grade Separation Necessary at Gateway/42<sup>nd</sup> Street/Glasston Line
- Benefits to 8 Other Mill Spur Crossings to Safety and Noise



# Alt EF+R: Existing Footprint With Realignment



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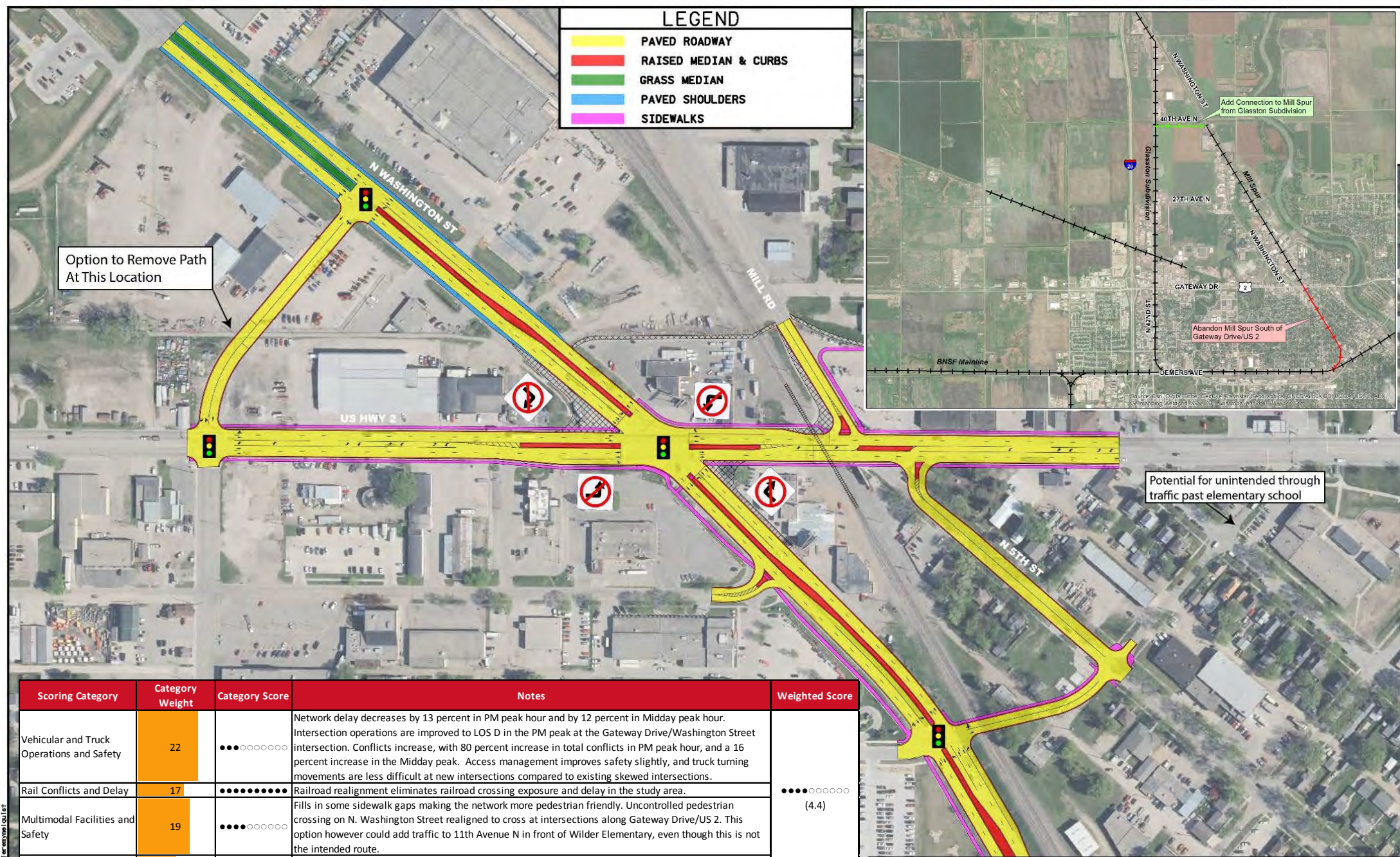
Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●●○○○○	Access management improves traffic safety slightly, but similar operation issues in no build condition remain. Difficult truck turning movements persist.	●●●●○○○○ (6.5)
Rail Conflicts and Delay	17	●●●●●●●	Railroad realignment eliminates railroad crossing exposure and delay in the study area.	
Multimodal Facilities and Safety	19	●●●●○○○○	Fills in some sidewalk gaps making the network more pedestrian friendly. Uncontrolled pedestrian crossing on N. Washington Street realigned to cross at intersections along Gateway Drive/US 2.	
Property and Environmental Impacts	14	●●●●●●○	Very minor impacts - approximately \$10,000 worth of property impacts.	
Cost	28	●●●●○○○○	Total estimated project cost of \$6.8 million	

# Alt EF+R: Existing Footprint with Realignment

## > Rankings

Alternative	Category	Category Rank	Overall Rank
EF+R: Railroad Realignment with Existing Footprint Improvement Plan	Vehicular and Truck Operations and Safety	3	1
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	3	
	Property and Environmental Impacts	1	
	Cost	3	

# Alt SM+R: Skewed Movement With Roadway Realignment



LEGEND	
<span style="display:inline-block; width:15px; height:10px; background-color:yellow; border:1px solid black;"></span>	PAVED ROADWAY
<span style="display:inline-block; width:15px; height:10px; background-color:red; border:1px solid black;"></span>	RAISED MEDIAN & CURBS
<span style="display:inline-block; width:15px; height:10px; background-color:green; border:1px solid black;"></span>	GRASS MEDIAN
<span style="display:inline-block; width:15px; height:10px; background-color:blue; border:1px solid black;"></span>	PAVED SHOULDERS
<span style="display:inline-block; width:15px; height:10px; background-color:magenta; border:1px solid black;"></span>	SIDEWALKS

Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●●○○○○○	Network delay decreases by 13 percent in PM peak hour and by 12 percent in Midday peak hour. Intersection operations are improved to LOS D in the PM peak at the Gateway Drive/Washington Street intersection. Conflicts increase, with 80 percent increase in total conflicts in PM peak hour, and a 16 percent increase in the Midday peak. Access management improves safety slightly, and truck turning movements are less difficult at new intersections compared to existing skewed intersections.	●●●○○○○○ (4.4)
Rail Conflicts and Delay	17	●●●●●●●●	Railroad realignment eliminates railroad crossing exposure and delay in the study area.	
Multimodal Facilities and Safety	19	●●●○○○○○	Fills in some sidewalk gaps making the network more pedestrian friendly. Uncontrolled pedestrian crossing on N. Washington Street realigned to cross at intersections along Gateway Drive/US 2. This option however could add traffic to 11th Avenue N in front of Wilder Elementary, even though this is not the intended route.	
Property and Environmental Impacts	14	●●●●○○○○	Moderate impacts - approximately \$790,000 worth of property impacts	
Cost	28	●●○○○○○○	Total estimated project cost of \$14.1 million	

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**GRAND FORKS – EAST GRAND FORKS MPO**

US-2 & US-81 INTERSECTION SKEW STUDY  
PRELIMINARY ALTERNATIVES ANALYSIS  
MOVEMENT REROUTING CONCEPT

# Alt SM+R: Skewed Movement with Roadway Realignment

## > Rankings

Alternative	Category	Category Rank	Overall Rank
SM+R: Railroad Realignment with Skewed Movement Rerouting Improvement Plan	Vehicular and Truck Operations and Safety	5	5
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	4	
	Cost	5	

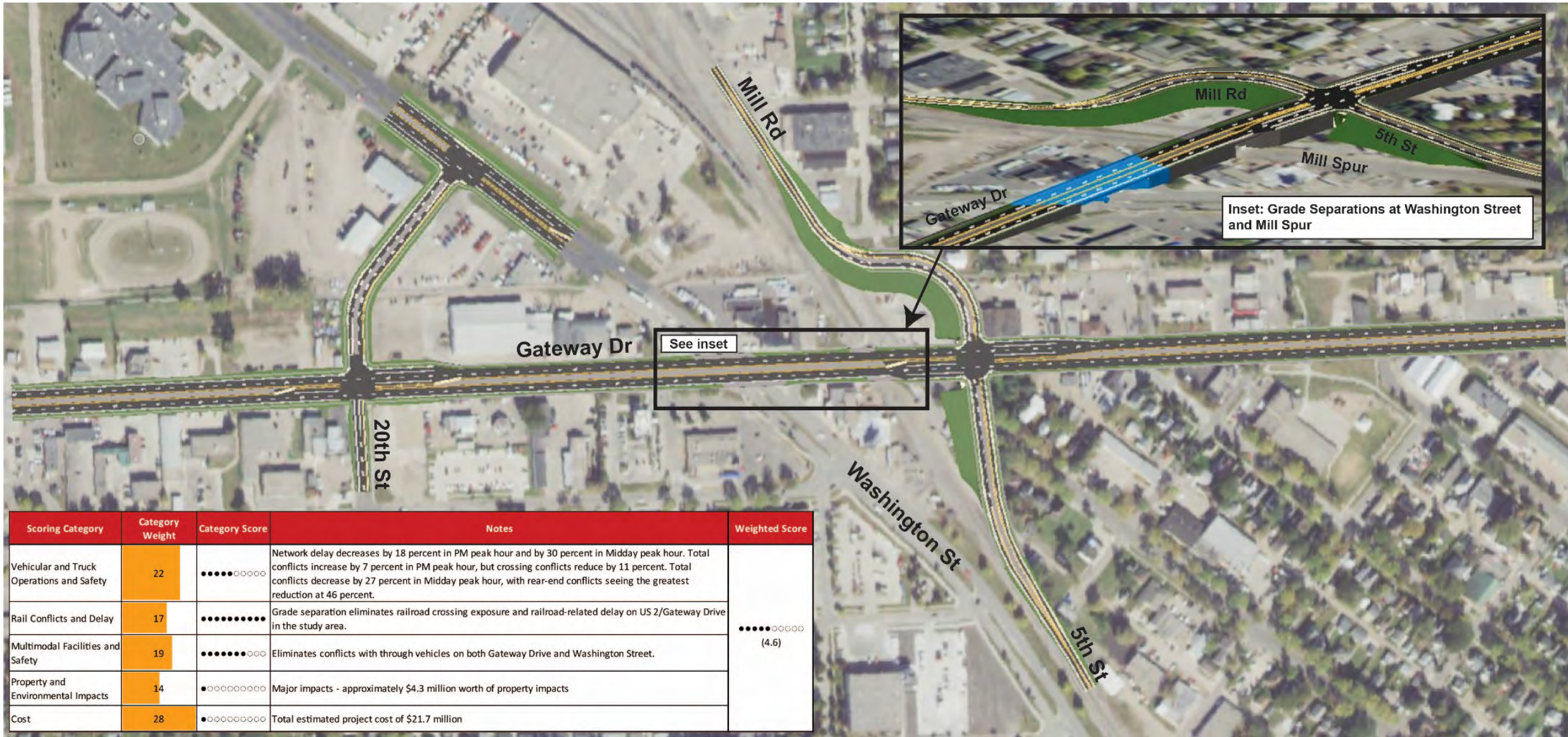


# Railroad Grade Separated Alternatives

N 20TH ST

N WASHINGTON ST

# Alt GS-1: Grade Separation of Washington St and Mill Spur



# Alt GS-1: Grade Separation of Washington St and Mill Spur

## > Rankings

Alternative	Category	Category Rank	Overall Rank
GS-1: Grade Separation of US 81/Washington Street and Mill Spur	Vehicular and Truck Operations and Safety	2	3
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	1	
	Property and Environmental Impacts	6	
	Cost	6	

# Alt GS-2: Grade Separation of Washington St, Mill Spur and Mill Road



Scoring Category	Category Weight	Category Score	Notes	Weighted Score
Vehicular and Truck Operations and Safety	22	●●●●○	Network delay decreases by 16 percent in PM peak hour and by 34 percent in Midday peak hour. Total conflicts decrease by 11 percent in PM peak hour, with crossing conflicts reduced by 67 percent. Total conflicts decrease by 33 percent in Midday peak hour, with rear-end conflicts seeing the greatest reduction at 49 percent.	●●●●○ (4.4)
Rail Conflicts and Delay	17	●●●●●●●	Grade separation eliminates railroad crossing exposure and railroad-related delay on Gateway Drive in the study area.	
Multimodal Facilities and Safety	19	●●●●●○	Eliminates conflicts with through vehicles on both Gateway Drive and Washington Street.	
Property and Environmental Impacts	14	○●○●○●○●○	Major impacts - approximately \$4.8 million worth of property impacts	
Cost	28	○●○●○●○●○	Total estimated project cost of \$24.1 million	



# Alt GS-2: Grade Separation of Washington St, Mill Spur and Mill Road

## ➤ Rankings

Alternative	Category	Category Rank	Overall Rank
GS-2: Grade Separation of US 81/Washington Street, Mill Spur, and Mill Road/5th Street	Vehicular and Truck Operations and Safety	1	4
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	1	
	Property and Environmental Impacts	7	
	Cost	7	



# Summary

N WASHINGTON ST

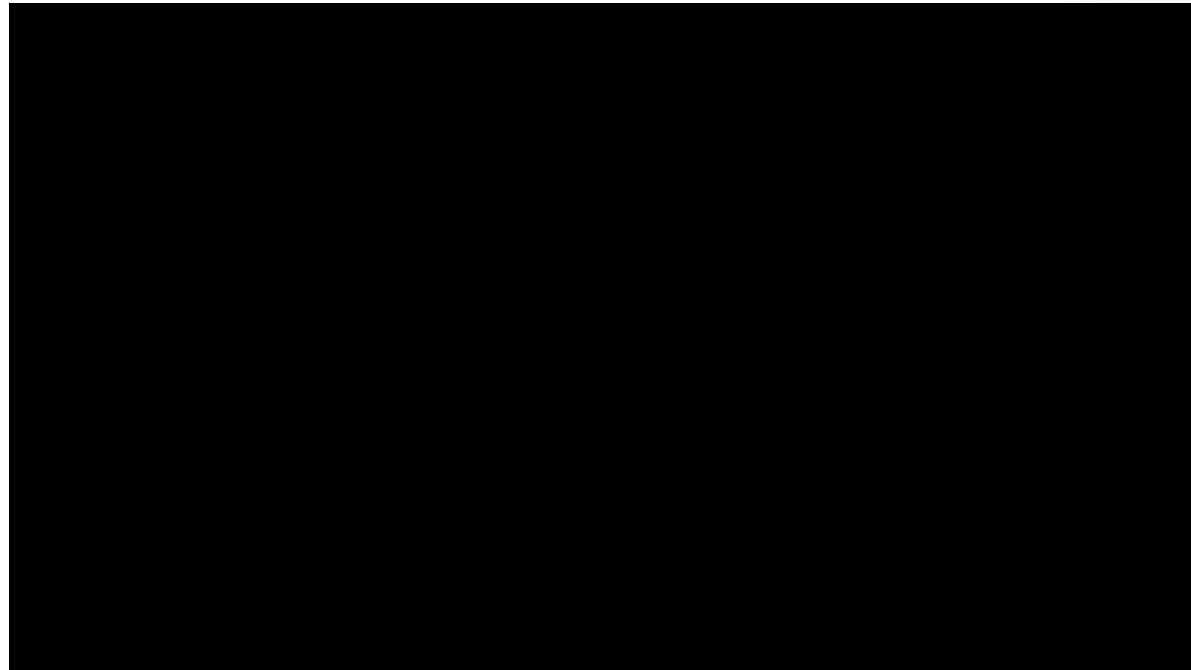


N 20TH ST



> Do Nothing  
> Lowest Benefits

> Grade Separation  
> Highest Benefits



> Railroad  
Realignment  
> 2<sup>nd</sup> Highest  
Benefits

# Alternatives Summary – Rankings

Alternative	Category	Category Rank	Overall Rank
EF: Existing Footprint Improvement Plan	Vehicular and Truck Operations and Safety	3	2
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	3	
	Property and Environmental Impacts	1	
	Cost	1	
NRC: New Roadway Connection Improvement Plan	Vehicular and Truck Operations and Safety	7	6
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	3	
	Cost	2	
SM: Skewed Movement Rerouting Improvement Plan	Vehicular and Truck Operations and Safety	5	7
	Rail Conflicts and Delay	5	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	4	
	Cost	4	
EF+R: Railroad Realignment with Existing Footprint Improvement Plan	Vehicular and Truck Operations and Safety	3	1
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	3	
	Property and Environmental Impacts	1	
	Cost	3	
SM+R: Railroad Realignment with Skewed Movement Rerouting Improvement Plan	Vehicular and Truck Operations and Safety	5	5
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	5	
	Property and Environmental Impacts	4	
	Cost	5	
GS-1: Grade Separation of US 81/Washington Street and Mill Spur	Vehicular and Truck Operations and Safety	2	3
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	1	
	Property and Environmental Impacts	6	
	Cost	6	
GS-2: Grade Separation of US 81/Washington Street, Mill Spur, and Mill Road/5th Street	Vehicular and Truck Operations and Safety	1	4
	Rail Conflicts and Delay	1	
	Multimodal Facilities and Safety	1	
	Property and Environmental Impacts	7	
	Cost	7	

## Key Takeaways

1. Eliminating Skewed Turning Movements Comes at a Heavy Cost Either Financially or to Operations
2. It's More Expensive and Impactful to Grade Separate then Realign the Railroad. This Doesn't Account for Benefits at all the Other Crossings Along Mill Spur
3. Traffic Forecasts on Gateway Drive are High and Make Solutions without Added Capacity Challenging. Forecasts should be Monitored.
4. Consolidating Washington with 5<sup>th</sup>/Mill Spur Isn't Likely Accomplished with Acceptable Operations



N WASHINGTON ST

# Next Steps



N 20TH ST

# Next Steps

Get Your Input!



Develop  
Implementation  
Plan and Draft  
Report



Review Draft  
Report with  
Steering  
Committee



Draft Report  
Available to the  
Public



# How to Get Involved

- Share Your Ideas at the Meeting!
- Fill Out Scorecard Worksheet
- E-mail: [mike.bittner@kljeng.com](mailto:mike.bittner@kljeng.com)
- Fill Out Comment Card
- Visit website: <https://theforksmppo.com/the-forks-mpo/>